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# Electronic Communications Security Measures

006 – Signalling Plane Security  
v1.0

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Prepared by Department of the  
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# 1 Foreword

The Electronic Communications Security Measures (ECSMs) have been produced by the Electronic Communications Security Measures working group convened by the Irish National Cyber Security Centre (NCSC), which forms part of the Department of the Environment, Climate and Communications (DECC); and with the support of the Commission for Communications Regulation (ComReg). Industry participation in the WG has involved network operators, including the Mobile Network Operators (MNO) which have been awarded 5G licences, and selected fixed line operators.

This ECSM is part of a series of documents listed below:

Title	Subject
<b>ECSM 001</b>	General
<b>ECSM 002</b>	Risk Management
<b>ECSM 003</b>	Physical and Environmental Security
<b>ECSM 004</b>	Training, Awareness and Personnel Security
<b>ECSM 005</b>	Network Management & Access Control
<b>ECSM 006</b>	Signalling Plane Security
<b>ECSM 007</b>	Virtualisation Security
<b>ECSM 008</b>	Network, Monitoring and Incident Response
<b>ECSM 009</b>	Supply Chain Security
<b>ECSM 010</b>	Diversity, Resilience & Continuity
...	...

## 11 2 Introduction

12 Ireland's modern digitally connected society and economy is highly dependent on reliable  
13 and secure electronic communications networks and services (ECN and ECS respectively).  
14 They form the backbone of much of Ireland's critical national infrastructure providing  
15 connectivity to the essential services upon which citizens rely, such as healthcare providers,  
16 energy providers, financial institutions, emergency services and public administration. It is of  
17 paramount importance that these vital networks and services are protected from the full  
18 range of threats with an appropriate level of technical and organisation security measures.

19 The ECSM Working Group Convened on the 02<sup>nd</sup>, 3<sup>rd</sup> and 04<sup>th</sup> of June 2020 to discuss  
20 matters concerning secure network design, deployment, and operation. The group heard  
21 from experts in the field of signalling security and held focussed discussions on the risks,  
22 challenges and best practices associated with signalling security as it pertains to  
23 telecommunications networks. ECSM 006 – Signalling Plane Security has been developed  
24 by the NCSC informed by those meetings.

## 25 3 Scope

26 This ECSM is applicable to all undertakings providing public Electronic Communications  
27 Networks and Electronic Communications Services who process, transmit or receive  
28 signalling traffic<sup>1</sup>, or use Border Gateway Protocol as part of their network deployment.

29 The legislative basis for the ECSMs is set out in ECSM 001- General

## 30 4 References

Document	Title
<b>3GPP 23840-710</b>	Study into routeing of MT-SMs via the HPLMN
<b>3GPP TS 29.573</b>	Public Land Mobile Network (PLMN) Interconnection; Stage 3. 2019
<b>3GPP TS 33.117</b>	Catalogue of general security assurance requirements
<b>ENISA</b>	7 Steps to shore up the Border Gateway Protocol (BGP): 2019

<sup>1</sup> SS7, MAP/CAP, SIGTRAN, Diameter, GTP, SIP, 5GC Signalling etc.

<b>ENISA</b>	Signalling Security in Telecom SS7/Diameter/5G: 2018
<b>GSMA FS.07</b>	SS7 and SIGTRAN Network Security
<b>GSMA FS.11</b>	Signalling Security in Telecoms SS7/Diameter/5G
<b>GSMA FS.19</b>	Diameter Interconnect Security
<b>GSMA FS.20</b>	GTP Security
<b>GSMA FS.21</b>	Interconnect Signalling Security Recommendations
<b>GSMA IR.82</b>	SS7 Security Network Implementation Guidelines
<b>GSMA IR.88</b>	LTE and EPC Roaming Guidelines
<b>MANRS</b>	Actions for Network Operators
<b>UK NCSC</b>	Responsible Use of the Border Gateway Protocol

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## 32 5 Definitions, Symbols and Abbreviations

### 33 5.1 Definitions

<b>Term</b>	<b>Meaning</b>
<b>Border Gateway protocol</b>	A standardized exterior gateway protocol designed to exchange routing and reachability information among autonomous systems (AS) on the Internet.
<b>Diameter</b>	An authentication, authorization, and accounting protocol for computer networks. It evolved from the earlier RADIUS protocol. It belongs to the application layer protocols in the internet protocol suite
<b>EU 5G Security Toolbox</b>	Cybersecurity of 5G networks - EU Toolbox of risk mitigating measures' document published jointly by member states on 31st of January 2020

<b>EU Risk Assessment</b>	EU coordinated risk assessment of the cybersecurity of 5G networks report published jointly by the EU Member States on 09th October 2019
<b>Fuzz Testing</b>	Negative testing technique for automatically generating and injecting into a target system anomalous invalid message sequences, broken data structures or invalid data, in order to find the inputs that result in failures or degradation of service
<b>National Risk Assessment</b>	Risk assessment carried out by the National Cyber Security Centre and forwarded to the European Commission on 15 July 2019.
<b>Operator</b>	An undertaking providing or authorised to provide a public electronic communications network or an associated facility
<b>Resilience</b>	The ability of a network to continue to operate, possibly at reduced capability, while under attack or in the case of network element failure, and to rapidly recover full operational capabilities for essential functions after the event.
<b>Signalling System No. 7</b>	A set of telephony common channel signalling protocols developed by the ITU-T and standardised in the ITU-T Q .700 Series Recommendations.
<b>SIGTRAN</b>	A signalling protocol that supports the same application and call management paradigms as SS7 using Internet Protocol (IP) .
<b>Undertaking</b>	A person engaged or intending to engage in the provision of electronic communications networks or services or associated facilities.

## 34 5.2 Symbols

35 Nil

## 5.3 Abbreviations

Term	Meaning
<b>2FA</b>	Two Factor Authentication
<b>BGP</b>	Border Gateway Protocol
<b>CAMEL</b>	Customised Applications for Mobile networks Enhanced Logic
<b>ComReg</b>	The Commission for Communications Regulation
<b>DECC</b>	The Department of Environment, Climate and Communications
<b>DMZ</b>	De-Militarised Zone
<b>ECSM</b>	Electronic Communications Security Measure
<b>EECC</b>	European Electronics Communications Code.
<b>ENISA</b>	European Union Agency for Cybersecurity
<b>EPC</b>	Evolved Packet Core
<b>GSM</b>	Global Systems Mobile
<b>GSMA</b>	GSM Association
<b>GT</b>	Global Title
<b>HLR</b>	Home Location Register
<b>IMSI</b>	International Mobile Subscriber Identity
<b>JSON</b>	Java Script Object Notation
<b>LTE</b>	Long Term Evolution
<b>MAP</b>	Mobile Application Part



<b>MISP</b>	Malware Information Sharing Platform
<b>MNO</b>	Mobile Network Operator
<b>MSC</b>	Message Switching Centre
<b>MSP</b>	Managed Service provider
<b>NAT</b>	Network Address Translation
<b>NCSC</b>	National Cyber Security Centre
<b>PLMN</b>	Public Land Mobile Network
<b>SIM</b>	Subscriber Identification Module
<b>SMS</b>	Short Messaging Service
<b>SMSC</b>	Short Message Service Centre
<b>SS7</b>	Signalling System No. 7
<b>TMSI</b>	Temporary Mobile Subscriber Identity
<b>VLR</b>	Visitor Location Register

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38

## 39 6 Overview of Risk

40 Earlier generations of networks rely on legacy protocols (such as SS7 and SIGTRAN)  
41 designed decades ago, which do not fully consider modern security implications. The  
42 protocols were designed with a trust-based model which had not envisaged the scale of  
43 modern interconnected electronic communications systems and networks where non-  
44 traditional operators have access to the SS7 network. However, these legacy protocols are  
45 currently used to assure the interconnection between operators.

46 The current LTE network uses a slightly improved signalling protocol called Diameter  
47 however it also contains a number of vulnerabilities<sup>2</sup>. According to ENISA's March 2018  
48 paper entitled Signalling Security in Telecommunications - *"While work is being done in  
49 addressing SS7 and Diameter attacks, only a small portion of the protocols has been  
50 studied. It is expected that new vulnerabilities shall be discovered."*

51 The current approach to signalling often does not reflect that fact that external networks  
52 cannot be considered trustworthy. A possible scenario using the SS7 protocol is given  
53 below:

- 54 • External, untrusted signalling is received by an edge or gateway signalling router (a  
55 Signalling Transfer Point (STP), in the case of SS7).
- 56 • The signalling router processes part of the message to assess where the signalling  
57 message should be sent. In some cases, this device may filter out some basic invalid  
58 message types (e.g. GSM Cat 1,).
- 59 • Further signalling routers may then continue to route the message until the signalling  
60 message is received by critical core network nodes (e.g. Home Location Register  
61 (HLR)/Mobile Switching Centre (MSC))
- 62 • The critical core network nodes process the full message and based on the content  
63 of the message responds accordingly.

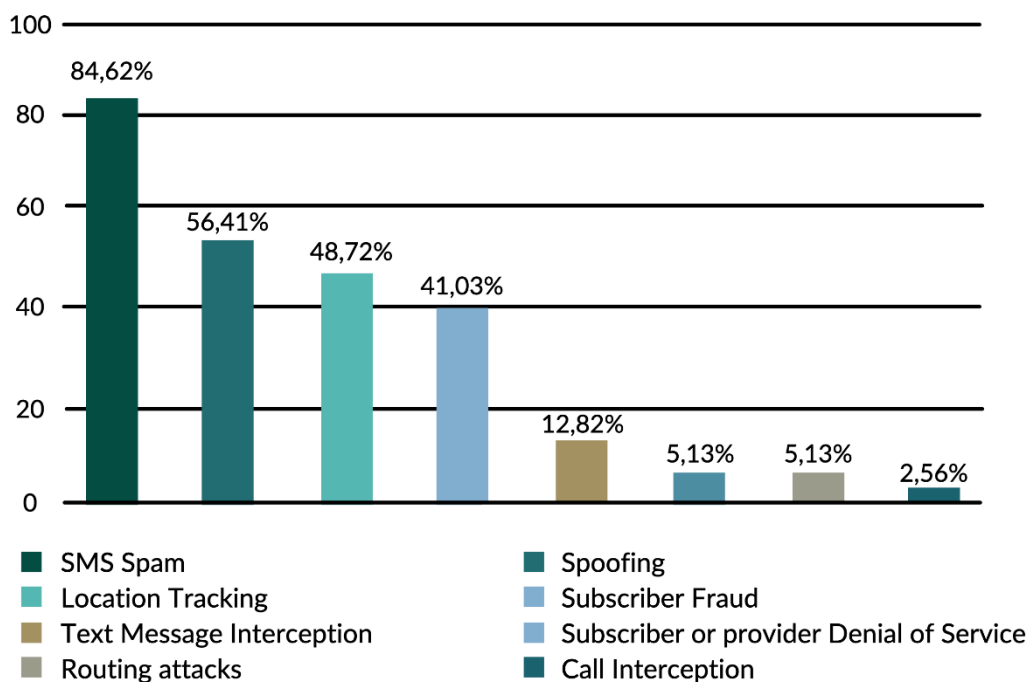
64 Consequently, the first network equipment to fully parse the message is a critical core node.  
65 If there is a vulnerability in the critical core node, an external attacker can directly exploit it. If  
66 there is an issue with parsing the message, an external attacker can directly disrupt the  
67 critical core. In effect, common approaches to signalling place most of the core at the logical  
68 edge of the network, leaving it highly vulnerable. Furthermore, signalling networks have

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<sup>2</sup> <https://positive-tech.com/research/diameter-2018/>

69 been shown to allow the leaking of subscriber and network data, sometimes in support of  
70 criminal activity.

71 The risks from signalling plane insecurity are well known in the industry and vulnerabilities  
72 have resulted in incidents such as network core failures, persons' locations being tracked by  
73 criminals or hostile state actors and financial fraud where banks use SMS for 2FA. ENISA  
74 conducted a survey in 2018 and found European operators face a number of common  
75 attacks due to vulnerabilities in the signalling plane ranging from disruptive attacks to  
76 leakage of sensitive user data such as location data.



77

78 **Figure 1 – ENISA survey results outlining common signalling attacks on EU operators**

79 Similarly, the internet protocol of Border Gateway Protocol (BGP) used to route data  
80 between service providers, contains a number of legacy vulnerabilities due to a lack of  
81 authenticity or integrity checking mechanisms. This allows the protocol to be abused for  
82 attacks ranging from small scale financial crime<sup>3</sup> to large scale espionage or disruption<sup>4</sup>.

83 It is acknowledged that the majority of attacks described above originate from outside the  
84 State and that the main focus of this ECSM should thus be on international traffic.

85

<sup>3</sup> <https://www.theverge.com/2018/4/24/17275982/myetherwallet-hack-bgp-dns-hijacking-stolen-ethereum>

<sup>4</sup> <https://www.wired.com/story/google-internet-traffic-china-russia-rerouted/>

86 The intent of the security measures outlined in this ECSM are:

87 • To increase the network's resilience to disruptive attacks from external signalling  
88 networks.

89 • To inhibit the leaking of subscriber or network data over external signalling networks.

90 • To monitor and react to BGP attacks to prevent traffic from being maliciously  
91 rerouted.

## 92 7 Security Measures

93 The operator should implement the Signalling Plane Security Measures in a manner that is  
 94 customised to be appropriate and proportionate to the organisation.

Measure	Description
<b>Signalling Plane Security</b>	
<b>SP.01:</b>	The operator shall understand which interfaces and equipment process inbound and outbound signalling, how they could be impacted by malicious signalling and what user or network data could be compromised as a result.
<b>SP.02:</b>	The operator shall not assume trust in external signalling and should only allow legitimate signalling traffic into and out of their networks, wherever technically feasible.
<b>SP.03:</b>	The operator shall monitor and analyse inbound and outbound signalling traffic for malicious or malformed signalling messages.
<b>SP.04</b>	The operator shall filter/block malicious or malformed signalling messages.
<b>SP.05:</b>	The operator shall design their networks to ensure resilience to denial-of-service signalling attacks.
<b>SP.06:</b>	The operator shall design their networks to inhibit the leakage of network or user data, such as through obfuscation techniques / topology hiding.
<b>SP.07:</b>	Signalling nodes shall be hardened. Unused interfaces shall be closed, and only authorised interfaces shall be used to establish communications links with the network elements.
<b>SP.08:</b>	The operator shall conduct security testing of their signalling network to ensure it behaves as expected and is sufficiently robust and secure.
<b>BGP Security</b>	
<b>SP.09:</b>	The operator shall implement measures which detect and mitigate BGP misuse, and should have regard to standards, guidance and best practice.

**SP.10:**

The operator should collaborate with other network operators and implement technical and organisational measures which minimise incorrect routing information being propagated and mitigates spoofed BGP traffic.

95

96

97 **8 Implementation Guidance**

98 As international traffic represents the most significant risk to signalling security, operators  
 99 should have a greater focus on international traffic when implementing mitigating measures.

100 The implementation guidance in the following subsections is applicable to the security  
 101 measures in section 7 as shown in **Error! Reference source not found.** below.

102 **Table 1 – Security Measures to Guidance Mapping**

	NM. 01	NM. 02	NM. 03	NM. 04	NM. 05	NM. 06	NM. 07	NM. 08	NM. 09	NM. 10
<b>8.1</b>	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
<b>8.2</b>		✓	✓	✓	✓	✓	✓			
<b>8.3</b>					✓	✓	✓			
<b>8.4</b>			✓	✓		✓				
<b>8.5</b>			✓							
<b>8.6</b>	✓							✓		
<b>8.7</b>	✓				✓	✓	✓	✓		
<b>8.8</b>									✓	✓

103

104 **8.1 Third Party Providers**

105 **Applicable Security Measures:** All

106 Given the sensitivities of the data involved operators may choose to manage the security of  
 107 the signalling plane from within their own resources. However, as the domain of signalling  
 108 plane security is a highly complex area, operators may choose to engage in resource  
 109 pooling by outsourcing this function to a group security function or specialised third party.  
 110 This approach allows the operator to benefit from the aggregated intelligence and lessons  
 111 learned afforded by centralising this data with expert service providers.

112 This approach is acceptable, however, signalling plane security is a critical function and any  
113 third party providing this service is a critical supplier and must comply with the security  
114 measures outlined in ECSM 009.

## 115 **8.2 Signalling DMZ**

116 **Applicable Security Measures:** SP.02, SP.03, SP.04, SP.05, SP.06, SP.07

117 As the external signalling networks cannot be fully trusted, operators need to build a  
118 signalling security architecture that can validate externally derived signalling without  
119 impacting critical core network functions. Improved protections for critical core nodes and  
120 obfuscating user data will significantly increase the security and resilience of electronic  
121 communications networks that receive and process international signalling.

122 To protect critical core nodes from potentially malicious external signalling, the operator  
123 could establish an architectural De-Militarised Zone (DMZ) between external signalling  
124 networks and critical core nodes. The architectural approach would be like that used to  
125 protect an IP network from any untrusted source (such as the Internet).

126 It is recommended that the signalling DMZ contains the following functions:

- 127 • Filtering messages based on a range of rules, ideally filtering rules will be updatable  
128 in near-real time based upon security analysis.
- 129 • Authenticating messages where possible (e.g. for 5G signalling).
- 130 • A signalling address/identifier translation ('Signalling NAT'), to limit leakage of  
131 information about the internal network or users.

132 Should a node fail in the DMZ, this should have significantly lower impact than the failure of  
133 the core nodes themselves. Operators should design the DMZ to ensure that internal  
134 services are unaffected should network equipment within the DMZ fail. If implemented  
135 correctly, the DMZ should become a focal point for any external signalling attack.  
136 Consequently, the DMZ should be proactively monitored to detect signs of compromise.

## 137 **8.3 Obfuscation and Topology Hiding**

138 **Applicable Security Measures:** SP.05, SP.06, SP.07

139 Beyond increasing core resilience, another key principle is to reduce information leakage of  
140 network and user identifiers over the external signalling interface. A signalling DMZ would  
141 provide an appropriate location to perform address and user-identifier translation. The



142 principle should be to offer the minimum data externally that is necessary to support the  
143 signalling service.

144 In an ideal scenario, the functionality in the DMZ would only provide a representative,  
145 externally facing address for each externally facing service, and these addresses are  
146 independent of internal network architecture. For example, for SS7 the signalling DMZ would  
147 offer a single HLR address (GT), a single MSC address and a single SMSC address  
148 externally, effectively 'hubbing' or "NATing" the internal network services and architecture.

149 Similarly, signalling flows frequently include personal user data (e.g. identifier or location),  
150 but often the flow will work perfectly well if the home network only provides unique temporary  
151 identifiers. As a 'hub' for all international signalling, the signalling DMZ would provide an  
152 ideal location to translate or obfuscate unnecessary personal user data in signalling flows.

153 Measures can be taken to prevent a user's location being disclosed using IMSI obfuscation  
154 and limiting any unnecessary information about the home network being sent forward to  
155 other networks with the signalling data. IMSI obfuscation can be implemented by assigning a  
156 Temporary IMSI (TMSI) when the user first connects to a network this is usually done by the  
157 authentication centre. This TMSI is retained in the network and in the SIM card even when  
158 the handset is switched off so that it is available for use when the handset is switched on  
159 again. A new TMSI is created with new update events such as roaming, handoff, etc. and it  
160 is used in place of the IMSI to protect the user's identity. Operators should also keep abreast  
161 with state-of-the-art encryption techniques for IMSI obfuscation and implement these as  
162 soon as is feasible.

163 Topology hiding is a key issue for operators in terms of preventing attackers from getting  
164 visibility of internal network topology (equipment, applications, or software versions). If  
165 attackers can get this information, it gives them a significant part of what is needed to allow  
166 them to break into a network. This is particularly important for open source applications  
167 where source code can be obtained by attackers relatively easily. The Session Border  
168 Controller (SBC) is typically the key element that performs this function, it terminates the  
169 session and media and establishes a new session inside the operator's network thus hiding  
170 IP addresses and other details.

171

172 In Diameter based networks the Diameter Edge Agent typically implements topology hiding,  
173 GSMA publication" IR.88 - LTE and EPC Roaming Guidelines" is a publicly available  
174 document that provides information on this.

## 175 **8.4 SMS Home Routing**

176 **Applicable Security Measures:** SP.03, SP.04, SP.06

177 Home Routing in the recipient network changes the flow of inbound messages from other  
178 networks, directing them to an SMS router, rather than straight to target handsets. This  
179 feature is described in 3GPP TR 23840-710 and both the VLR global title address and  
180 subscriber IMSI can be hidden from originating networks, the latter with the use of a  
181 correlation identity inserted by the SMS router. This helps protect against misuse of the  
182 SMS delivery mechanism in the unauthorised tracking location of individuals, widespread  
183 distribution of unsolicited SMS and other types of malicious activities such as the redirection  
184 of SMS messages containing two factor authentication codes which are used to verify  
185 identity in banking and electronic commerce.

## 186 **8.5 Signalling Monitoring & Analysis**

187 **Applicable Security Measures:** SP.03

188 When implementing a signalling monitoring function/database, it is recommended that  
189 operators consider the following aspects:

- 190 • To take a copy of signalling data prior to implementing any security functions, and  
191 particularly before messages have been dropped or filtered. This allows the full  
192 context of the signalling to be analysed.
- 193 • As the signalling database is for the sole purpose of security monitoring, operators  
194 should anonymise all user data stored within signalling messages prior to storing the  
195 data. Even when anonymised, the signalling database remains a highly sensitive  
196 dataset.
- 197 • Where possible, ensuring that security analysis can be performed over multiple types  
198 of signalling (SS7, DIAMETER, 5G JSON signalling) at the same time.
- 199 • Establishing a technical means (such as a MISP) to share signalling security alerts  
200 and threat intelligence with other operators.

## 201 **8.6 Network Testing and Auditing**

202 **Applicable Security Measures:** SP.01, SP.08

203 Operators should take a risk-based approach to signalling plane testing and auditing,  
204 focussing efforts on the most critical nodes and network elements.

205 It is essential, particularly when commissioning a new network element, or when making  
206 architectural changes to networks, to conduct security pre deployment testing and  
207 subsequent security auditing. Auditing the resulting actual security of a network and  
208 comparing it to the expected, specified security is the only way to ensure that security is  
209 working the way it should.

210 Operators should conduct vulnerability scanning of their networks to ensure their signalling  
211 networks are resilient to evolving attack techniques. Operators should also conduct  
212 robustness testing on individual nodes to evaluate nodes resilience to signalling floods or  
213 malformed messages. Finally, operators should ensure fuzz testing is conducted on network  
214 elements to discover unknown potential vulnerabilities in signalling nodes.

215 In simplest terms, a PAW is a hardened and locked down workstation designed to provide  
216 high security assurances for sensitive accounts and tasks. This is the highest security  
217 configuration designed for extremely sensitive roles that would have a significant or material  
218 impact on the organization if their account was compromised.

219 The PAW configuration includes security controls and policies that restrict local  
220 administrative access and productivity tools to minimize the attack surface to only what is  
221 absolutely required for performing sensitive tasks. This makes the PAW device difficult for  
222 attackers to compromise because it blocks the most common vector for phishing attacks:  
223 email and web browsing.

224 To provide productivity to these users, separate accounts and workstations should be  
225 provided for productivity applications and web browsing. While inconvenient, this is a  
226 necessary control to protect users whose accounts could inflict damage to most or all  
227 resources in the organization.

## 228 **8.7 Signalling Node Hardening**

229 **Applicable Security Measures:** SP.01, SP.05, SP.06, SP.07, SP.08

230 Hardening signalling nodes involves reducing the surface of vulnerability by only using  
231 necessary services and protocols. Further detail and guidance on hardening of nodes can be  
232 found in 3GPP TS 33.117.

233

## 234 **8.8 BGP**

235 **Applicable Security Measures:** SP.09, SP.10

236 Operators should monitor the BGP protocol, have the ability to detect potential hijacks and  
237 have a procedure to respond appropriately when hijacks are detected. This response should  
238 extend to blocking traffic from being routed to the hijacked destination in extreme cases.  
239 Operators should also ensure that the IP address space they own and relevant contact  
240 information is securely maintained up to date in the appropriate registries.

241 Operators should implement filtering on Autonomous System (AS) prefixes and paths, both  
242 received and advertised, to control how traffic is routed and protect against bogus prefixes.  
243 This is described in RFC 7454. Operators could also implement security mechanisms where  
244 appropriate such as Generalised TTL Security Mechanism (GTSM) as described in RFC  
245 5082 and Resource Public Key Infrastructure (RPKI) which adds authentication to the  
246 routing system using digital signatures

## 247 **8.9 Alternatives**

248 The implementation guidance outlined offers potential methods for an operator to meet the  
249 signalling security requirements of the ECSMs. Ultimately it is up to the operator to  
250 implement a solution which meets the security requirements set out in Section 7 of this  
251 ECSM. Provided the implementation ensures the core network is resilient to disruptive  
252 attacks from external signalling networks and prevents the leakage of sensitive user data, it  
253 will likely meet the requirements of the ECSMs.

254

## 255 **9 Relevant References**

256 The following standards, guidelines and reports offer further detail and will assist operators  
257 in designing policies, procedures and processes that meet the *Security Measures* outlined in  
258 Section 7 of this document.

### 259 **9.1 3GPP TS 29.573 version 15.1.0 Release 15; Public Land** 260 **Mobile Network (PLMN) Interconnection; Stage 3**

261 [Specification # 29.573 \(3gpp.org\)](#)

262 This document specifies the stage 3 protocol and data model for the PLMN (Public Land  
263 Mobile Network) interconnection Interface. It provides stage 3 protocol definitions and  
264 message flows and specifies the APIs for the procedures on the PLMN interconnection  
265 interface. It covers the functionality of the Security and Edge Protection Proxy (SEPP) on  
266 these interfaces.

### 267 **9.2 ENISA Signalling Security in Telecom SS7/Diameter/5G**

268 [Signalling Security in Telecom SS7/Diameter/5G — ENISA \(europa.eu\)](#)

269 The SS7, SIGTRAN, GTP and Diameter signalling protocols underpin mobile telephone  
270 networks across the globe. It is well known that these signalling protocols have several  
271 severe security weaknesses, which can be exploited by attackers in many different ways. In  
272 order to determine the risk level of the situation EU wide, ENISA conducted an analysis  
273 within EU Member States. In this paper, the EU level state of play is described and some  
274 recommendations are made as regards the next possible steps to be taken. The purpose of  
275 this document is to provide a good understanding of the status in the EU as regards the  
276 security interconnect signalling and the overall risk level, current measures in place and  
277 future actions to be taken..

### 278 **9.3 GSMA FS.07 SS7 and SIGTRAN Network Security**

279 [GSMA | FS.07 SS7 and SIGTRAN Network Security - Security](#)

280 This document provides an overview of SS7 and SIGTRAN and how to handle SS7  
281 messages on the edge of the network. It includes an SS7 and SIGTRAN security analysis  
282 and provides a set of countermeasures that can be deployed e.g. filtering rules and other  
283 security approaches. It also provides a description of the possible attacks which can be  
284 implemented against mobile networks and an evaluation of the real risks raised by them and  
285 goes on to propose best practice counter measures.

286 This document is confidential to GSMA members due to the sensitive nature of the  
287 information it contains.

## 288 **9.4 GSMA FS.11 SS7 Interconnect Security Monitoring and** 289 **Firewall Guidelines**

290 [GSMA | FS.11 SS7 Interconnect Security Monitoring and Firewall Guidelines - Security](#)

291 This document describes how to monitor SS7 traffic, including prevention and detection  
292 techniques against suspected attacks. It allows an operator to assess whether received SS7  
293 MAP or CAMEL messages are legitimate or not and apply appropriate firewall rules to  
294 protect its network. It guides operators, at a high level and in a non-vendor specific way, on  
295 how to monitor SS7 traffic including the establishment of firewall rules and data sharing  
296 capabilities. It provides guidelines on how SS7 traffic on the interconnect links can be  
297 monitored, what abnormalities to look for, and how to report them. It also contains a risk  
298 assessment of all GSM-MAP and CAMEL packet types and provides descriptions of  
299 recommended SS7 firewall rules for the handling of MAP and CAMEL vulnerabilities. It  
300 should be noted that the information on SS7 attacks listed in this document is not  
301 exhaustive.

302 This document is confidential to GSMA members due to the sensitive nature of the  
303 information it contains.

## 304 **9.5 GSMA IR.82 SS7 Security Network Implementation** 305 **Guidelines**

306 [GSMA | IR.82 SS7 Security Network Implementation Guidelines - Security](#)

307 This document outlines general SS7 security measures (MAP and CAP signalling), including  
308 measures specific to SMS security, and the possible enforcement point for each measure.  
309 For maximum benefit. It should be read in conjunction with FS.11 and FS.07. It provides  
310 information about the different options for implementing SS7 security features within the  
311 PLMN network, the SS7 carriers, roaming and SMS Hubs. It also proposes a concrete  
312 technical classification for SS7 GSM MAP messages and message parameters to check

313 This document is confidential to GSMA members due to the sensitive nature of the  
314 information it contains.

## 315 **9.6 GSMA FS.19 Diameter Interconnect Security**

316 [GSMA | FS.19 Diameter Interconnect Security - Security](#)

317 This document outlines potential operator network specific Diameter based attacks and  
318 countermeasures against those attacks. It aims to provide an understanding of potential  
319 risks, threats and countermeasures related to LTE and 5G interconnection security. Includes  
320 attacks related to interworking between Diameter and SS7 MAP. It should be read in  
321 conjunction with FS.07 and FS.11. It should be noted that the information on attacks listed  
322 in this document is not exhaustive due to the constantly changing nature of attack  
323 techniques and methodology.

324 This document is confidential to GSMA members due to the sensitive nature of the  
325 information it contains.

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## 327 **9.7 GSMA IR.88 LTE and EPC Roaming Guidelines**

328 [GSMA | IR.88 LTE and EPC Roaming Guidelines v22.0 - Newsroom](#)

329 This guideline provides a standardised view on how LTE and EPC networks can interwork to  
330 support roaming. It provides access to operators to authoritative roaming guidelines  
331 covering how LTE and EPC networks can interwork. It also addresses aspects which are  
332 new and incremental to EPC roaming in general and using LTE access specifically.

## 333 **9.8 GSMA FS.20 GTP Security**

334 [GSMA | FS.20 GPRS Tunnelling Protocol \(GTP\) Security - Security](#)

335 This document provides a technical background on how the GPRS Tunnelling Protocol  
336 (GTP) is used. It outlines potential attacks and exploitation possibilities and assesses the  
337 associated risk. It then presents countermeasures for Operators to protect their networks  
338 against GTP-related attacks. It needs to be read in conjunction with IR.88. It provides a  
339 technical background on how GTP is used, introduces attacks and exploitation possibilities,  
340 and derives associated risk. It also presents countermeasures for operators to protect their  
341 networks against attacks that involve GTP and provides the GTP Risk Classification and  
342 recommendations for GTP firewall.

343 This document is confidential to GSMA members due to the sensitive nature of the  
344 information it contains.

## 345 **9.9 GSMA FS.21 Interconnect Signalling Security**

346 [GSMA | FS.21 Interconnect Signalling Security Recommendations - Security](#)

347 This document highlights key risks associated with interconnect security vulnerabilities and  
348 outlines suggested approaches to mitigate these risks for mobile Operators. It outlines  
349 suggested MNO responses to such risks and provides information as what should be  
350 included in a business case for investment in interconnect signalling security. It also  
351 provides tips on what should be included when issuing RFI/RFP.

352 This document is confidential to GSMA members due to the sensitive nature of the  
353 information it contains.

354

## 355 **9.10 ENISA 7 Steps to shore up the Border Gateway** 356 **Protocol (BGP)**

357 [7 Steps to shore up the Border Gateway Protocol \(BGP\) — ENISA \(europa.eu\)](#)

358 BGP is a central part of the internet backbone. It is used by internet service providers to  
359 relay internet traffic across the globe. It was designed more than 25 years ago and when it  
360 was introduced the main requirement was resilience, simplicity, and ease of deployment.  
361 BGP lacks security which make it vulnerable to attacks and misconfiguration errors. In this  
362 paper ENISA highlights the security vulnerabilities of BGP and explain why it is so important  
363 to address them. Working closely with experts from industry ENISA derived a shortlist of 7  
364 basic BGP security measures which are industry good practices that should be relatively  
365 simple to adopt and relatively effective.

## 366 **9.11 MANRS Actions for Network Operators**

367 <https://www.manrs.org/isps/>

368 Mutually Agreed Norms for Routing Security (MANRS) is an initiative to greatly improve the  
369 security and resilience of the Internet's global routing system. It does this by encouraging  
370 those running BGP to implement well-established industry best practices and technological  
371 solutions that can address the most common threats. This publication contains a number of  
372 actions that can be implemented by network operators to address three main classes of  
373 problem:

- 374 1. Incorrect routing information
- 375 2. Traffic with spoofed IP addresses
- 376 3. Coordination and collaboration between networks.



377 **9.12 Responsible Use Of The Border Gateway Protocol**  
378 **(BGP) For ISP Interworking**

379 [Technical report: Responsible use of the Border Gateway... - NCSC.GOV.UK](#)

380 This guidance was developed by the UK NCSC in collaboration with major UK operators. It  
381 is intended to be used by Telecom Operators and ISPs to help them securely specify,  
382 design, architect and build their networks. It encourages operators to use the BGP in a  
383 predictable and rigorous way, making full use of Internet Registries such as RIPE. By  
384 implementing this guidance, operators will be helping to ensure the resilience of the global  
385 internet. Whilst initially written with the UK ISP (Internet Service Provider) community in  
386 mind, the contents of this document and the principles on which it is built are broadly  
387 applicable in all BGP deployments, globally.

388 **9.13 IETF RFC 7454**

389 [BGP Operations and Security](#)

390 This document describes measures to protect the BGP sessions itself such as Time to Live  
391 (TTL), the TCP Authentication Option (TCP-AO), and control-plane filtering. It also  
392 describes measures to better control the flow of routing information, using prefix filtering and  
393 automation of prefix filters, max-prefix filtering, Autonomous System (AS) path filtering, route  
394 flap dampening, and BGP community scrubbing.

395 **9.14 IETF RFC 5082**

396 [The Generalized TTL Security Mechanism \(GTSM\)](#)

397 This document specifies an Internet standard track protocol for the Internet community, and  
398 requests discussion and suggestions for improvements. It generalises the technique of the  
399 use of a packet's Time to Live (TTL) (IPv4) or Hop Limit (IPv6) to verify whether the packet  
400 was originated by an adjacent node on a connected link has been used in many recent  
401 protocols. It is designed to protect a router's IP based control plane from CPU utilisation  
402 based attacks.