



**An Roinn Iompair
Turasóireachta agus Spóirt**

**Department of Transport,
Tourism and Sport**

**Investing In Our Transport Future: A Strategic Framework for Investment in
Land Transport**

Background Paper Four

Assessment of Existing and Future Levels of Transport Demand

Issued by:

Economic and Financial Evaluation Unit
Department Of Transport, Tourism and Sport
Leeson Lane
Dublin 2
Ireland

Background Paper:

Assessment of Existing and Future Levels of Transport Demand

1. Background

Future year travel demand is driven by forecasted growth in key demographic and land use variables. In particular, the assumed growth in population is fundamental in determining the level of future travel demand. Population growth will in turn be the main driver of changes in the other key drivers of travel demand- namely growth in employment and education.

It was agreed by the SFILT Steering Group that 5.269m in 2041 represented a conservative future population scenario and should be used as the main scenario around which further analysis should be framed. It was also agreed by the Steering Group that an additional high population growth scenario of 6.1m should also be assessed. While the agreed demographic scenarios relate to demographic projections produced by the CSO and published in “Population and Labour Force Projections 2016-2046” (April 2013), no assumptions regarding patterns of fertility and migrations were made. This allowed the NTA to subsequently develop population distribution scenarios in line with SFILT requirements. The SFILT Group had agreed to test:

1. Current Patterns Scenario- with population and employment distribution in line with current patterns
2. Urban Consolidation Scenario- with population and employment strongly focused in urban areas and near public transport nodes.

2. Settlement Hierarchy

A settlement hierarchy was devised by the NTA in order to allocate population growth spatially around the country. 85 settlements (See Appendix 1) were identified through a process of identifying areas of high activity relating to population and employment. The 85 settlements were then organised in a hierarchy based on population and employment levels, as well as journey times and trip patterns as follows:

1. Dublin City
2. Regional Cities (not including Waterford)
3. Large Regional Towns
4. Dublin Commuters-Hinterland
5. Medium Regional Towns
6. Dublin Commuters- Metropolitan
7. Commuter Towns with good level of employment
8. Regional Towns
9. Small Regional Towns
10. Commuter Towns for Regional Cities
11. Unknown (settlements not in any of the above categories but which have similar characteristics in terms of trip patterns and journey times)

3. Population Distribution Scenarios

The NTA has developed a methodology to allocate national population projections into a defined settlement and county structure. The methodology involved distributing population growth within each region, based on growth projections set out in the respective Regional Planning Guidelines and Development Plan Core Strategies. RPG distributions are only forecast to 2022; however the methodology holds the distribution constant to the forecast year of 2041.

A second population distribution scenario was devised to demonstrate the effects of targeting future growth much more heavily in settlements with a particular focus on cities. The distribution of growth was assigned using the ratio of 50:30:20, where 50% of the growth was allocated into the cities, 30% into the remaining NTA settlements and 20% into the “rural remainder”.

The allocation of population growth into settlement and non-settlement areas has been reviewed by Department of Environment, Community and Local Government and may be subject to further discussions with that Department.

4. National Forecasts for Employment and Education

A set of national forecasts has also been devised with respect to the location of employment and education. Forecasting employment growth is not as straightforward as population, primarily due to a lack of available data. The overall approach used by the NTA in the forecasting and distribution of employment for the future year of 2041 was to examine the relationship between population, employment and unemployment in 2011, and to bring this forward, with appropriate assumptions to the forecast year of 2041. Forecast employment rates were devised, holding the ratio of jobs to labour force observed in 2011 constant. A rate of unemployment of 7% has been assumed by the NTA. The distribution of employment growth at settlement level was held constant with the distribution observed in 2011. It should be noted that no sectoral growth forecasts were used to allocate employment growth.

The growth in education is closely linked to the growth in population. For macro-economic forecasts, it was assumed that the proportion of the population of school going age would remain roughly the same, and that this proportion of the population would always require school places. Therefore education projections are solely based on population growth, and the 2011 ratio has been held constant. This methodology ensures that the number of educational places will increase proportionally with population growth. However, the methodology does not account for what may happen as a result of changing demographic conditions or migration patterns. It follows the existing location pattern of education places, which may change over time as a result of Government policy.

Appendix 1 summarises the distribution of population growth into cities, other NTA settlements and the rural remainder. The “urban consolidation” distribution scenario allocates considerably more into large urban areas in terms of population growth, employment and education.

5. Forecasting Travel Demand

Using the derived growth projections, the population forecasts have been converted into trip productions for each of the settlements using trip rates derived from the Irish National Household Survey (IHNS). Forecast year trip productions can now be compared to base year travel demand to show projected increases in travel demand for each settlement. The impacts of the growth in travel demand on the transport networks that serve these settlements can then be assessed. The NTA has produced trip matrices disaggregated by work, education and “other” purposes for the base year of 2011 and for the future year of 2041. Trip demand matrices have been produced based on the conservative population scenario of 5.269m and a high population scenario of 6.1m. Trip matrices based on the two population distribution scenarios have also been produced.

Trip rates derived from the IHNS assume an unemployment rate of 19%. If these trip rates were applied to future year scenarios, the total number of trips would be significantly underestimated. Therefore revised trip rates were calculated based on an unemployment rate of 7%. The original trip rates based on the IHNS along with the adjusted trip rates applied to the population forecasts are the following:

| Trip Rate Type | Household Survey Trip Rates | Unemployment Rate | Adjusted Trips Rates |
|---------------------|-----------------------------|-------------------|----------------------|
| Work Trip Rate | 0.2892 | | 0.3394 |
| Education Trip Rate | 0.1780 | | 0.1664 |
| Shopping Trip Rate | 0.2035 | | 0.1902 |
| Other Trip Rate | 0.3885 | | 0.3632 |
| Total | 1.0592 | | 1.0592 |

Table 1: Trip Rates

In summary the following trip demand matrices have been created:

- Base Year Total (2011) – (Work, Education, “Other” matrices combined)
- Future Year Total (2041)- (Conservative population & urban consolidation distribution scenario- Work, Education, “Other” matrices combined)
- Future Year Total (2041)- (Conservative population & RPG/development plan distribution scenario- Work, Education, “Other” matrices combined)
- Future Year Total (2041)- (High population & urban consolidation distribution scenario- Work, Education, “Other” matrices combined)

- Future Year Total (2041) High population & RPG/development plan distribution scenario- Work, Education, “Other” matrices

6. Overview of National Work Travel Patterns Based on Settlement Structure- Base Year of 2011 and Future Year Scenarios

The overall distribution of work and education related trips across the country as applied to the NTA settlement structure is set out in Table 1 below. Trips for work and education purposes are the most influential on peak time travel trends and demand levels. The table sets out the following information for the base year of 2011. 42% of all work trips in the country are internal to NTA settlements and 19% relate to trips between rural areas. In addition, there are 8% of trips moving between settlements to go to work, and 23% of trips which involve travel into settlements to work from rural areas. In total 50% of all trips to work currently involve a rural component (either origin or destination), with 42% originating in rural areas. 45% of trips relating to education are internal to NTA settlements and 31% of trips relate to education trips between rural areas. 18% of education trips relate to travel from rural areas to NTA settlements. 4% of education trips occur between different settlements with just 3% relating to trips from settlements to rural areas.

Table 1 also shows work and education trip patterns as applied to the NTA settlement structure for a future year of 2041 with conservative population growth with RPG distribution and conservative population growth with urban consolidation distribution. The table also shows work and education trip patterns for 2041 with high population growth with RPG distribution and high population growth with urban consolidation distribution. For the conservative growth RPG scenario, 39% of all work trips in the country are internal to NTA settlements and 21% relate to trips between rural areas. In addition, there are 7% of trips moving between settlements to go to work, and 24% of trips which involve travel into settlements to work from rural areas. In total 54% of all trips to work for this scenario involve a rural component (either origin or destination), with 45% originating in rural areas. 45% of trips relating to education are internal to NTA settlements, however for this scenario 26% of trips relate to education trips between rural areas. 19% of education trips relate to

travel from rural areas to NTA settlements. 5% of education trips occur between different settlements with just 5% relating to trips from settlements to rural areas.

For the conservative growth urban consolidation scenario, 39% of all work trips in the country are internal to NTA settlements and 21% relate to trips between rural areas. In addition, there are 8% of trips moving between settlements to go to work, and 23% of trips which involve travel into settlements to work from rural areas. In total 53% of all trips to work for this scenario involve a rural component (either origin or destination), with 44% originating in rural areas. 46% of trips relating to education are internal to NTA settlements. In this scenario 25% of trips relate to education trips between rural areas. 19% of education trips relate to travel from rural areas to NTA settlements. 5% of education trips occur between different settlements with just 5% relating to trips from settlements to rural areas.

For the high growth RPG scenario, 40% of all work trips in the country are internal to NTA settlements and 20% relate to trips between rural areas. In addition, there are 7% of trips moving between settlements to go to work, and 23% of trips which involve travel into settlements to work from rural areas. In total 52% of all trips to work for this scenario involve a rural component (either origin or destination), with 43% originating in rural areas. 47% of trips relating to education are internal to NTA settlements. In this scenario 21% of trips relate to education trips between rural areas. 19% of education trips relate to travel from rural areas to NTA settlements. 5% of education trips occur between different settlements with a further 5% relating to trips from settlements to rural areas.

Finally, for the high growth urban consolidation scenario, 43% of all work trips in the country are internal to NTA settlements and 19% relate to trips between rural areas. In addition, there are 8% of trips moving between settlements to go to work, and 21% of trips which involve travel into settlements to work from rural areas. In total 50% of all trips to work for this scenario involve a rural component (either origin or destination), with 40% originating in rural areas. 49% of trips relating to education are internal to NTA settlements. In this scenario 22% of trips relate to education trips between rural areas. 19% of education trips relate to travel from rural areas to NTA settlements. 5% of education trips occur between different settlements with 6% relating to trips from settlements to rural areas.

In summary, the following key issues relating to current and future work and education travel trends are clear from the analysis:

1. Currently, a large proportion of work and education related trips occur within settlement areas (42% and 45% respectively). This highlights the importance of adequate public transport provision within urban areas
2. A similarly large proportion of work and education trips currently involve travel to or from rural areas (42%). This type of travel pattern is more difficult to serve with public transport from transport planning and cost perspectives.
3. There is an increase in travel demand arising from work trips of 35% and 57% respectively for the conservation population and high population scenarios respectively. Given a figure in the region of 1.9 million¹ in employment currently, this would imply an additional 665,000 trips to work to be accommodated daily under a conservative population scenario, the majority of which occur during peak AM and PM travel times. This increases to an additional 1.08 million trips under a high population growth scenario.
4. The substantial increase in demand is not only the result of population increase but also as a result of a projected decrease in the unemployment rate in the medium to long term. In fact, even without any population growth, a reduction in the unemployment rate will result in a notable increase in the number of trips in the AM and PM peak travel periods.
5. If trends of increased car dependency continue (Census 2011 showed 69% of commuters used a car to travel to work) and growth in travel demand is not managed, the ability of the existing road network to accommodate such a significant increase in car commuting trips during peak periods will be severely tested.

¹ Quarterly National Household Survey Quarter 4 2013

| <i>Year</i> | 2011 | | 2041 | | | | | | | |
|---|-------------|------------------|---------------------|--------------------------|---------------------------|--------------------------------|----------------------|---------------------------|----------------------------|---------------------------------|
| <i>Trip Purpose</i> | <i>Work</i> | <i>Education</i> | <i>Low RPG Work</i> | <i>Low RPG Education</i> | <i>Low Consolid. Work</i> | <i>Low Consolid. Education</i> | <i>High RPG Work</i> | <i>High RPG Education</i> | <i>High Consolid. Work</i> | <i>High Consolid. Education</i> |
| All Work Trips | 1,323,090 | 814,350 | 1,788,076 | 876,664 | 1,788,076 | 876,664 | 2,077,676 | 1,018,650 | 2,077,676 | 1,018,650 |
| Internal Settlement | 558,323 | 362,451 | 693,267 | 392,974 | 705,419 | 402,871 | 838,469 | 473,896 | 883,859 | 496,775 |
| Settlement to Settlement - No Internal | 103,476 | 29,774 | 128,403 | 41,974 | 134,412 | 44,439 | 150,689 | 49,516 | 158,690 | 53,968 |
| Settlement to Rural | 103,317 | 23,292 | 157,087 | 44,938 | 166,265 | 45,954 | 186,477 | 53,006 | 200,934 | 58,902 |
| Rural to Rural | 250,551 | 255,871 | 375,618 | 226,861 | 366,608 | 214,812 | 420,843 | 249,374 | 395,860 | 219,344 |
| Rural To Settlement | 307,422 | 142,961 | 433,701 | 169,917 | 415,172 | 168,589 | 481,198 | 192,858 | 438,332 | 189,662 |
| Percentages | | | | | | | | | | |
| All Work Trips | 100% | 100% | 100% | 100% | 100% | 100% | 100% | 100% | 100% | 100% |
| Internal Settlement | 42% | 45% | 39% | 45% | 39% | 46% | 40% | 47% | 43% | 49% |
| Settlement to Settlement - No Internal | 8% | 4% | 7% | 5% | 8% | 5% | 7% | 5% | 8% | 5% |
| Settlement to Rural | 8% | 3% | 9% | 5% | 9% | 5% | 9% | 5% | 10% | 6% |
| Rural to Rural | 19% | 31% | 21% | 26% | 21% | 25% | 20% | 24% | 19% | 22% |
| Rural To Settlement | 23% | 18% | 24% | 19% | 23% | 19% | 23% | 19% | 21% | 19% |

Table 2: Overview of National Work and Education Travel Movement for the base year and future forecast year of 2041

7. Analysis of Trip Origins Using Settlement Hierarchy

The eleven settlement tiers defined by the NTA were used to assess the frequency of trip origins for all trips, both for the base year of 2011 and for the future forecast year scenarios (Conservative RPG Scenario, Conservative Urban Consolidation Scenario, High RPG Scenario and High Urban Consolidation Scenario). Table 2 below sets out proportion of trip origins and destinations by settlement category. In the base year of 2011, 24% of all trips nationally had an origin in Dublin City and 8% had a destination in the regional cities (Cork, Limerick, Galway). 47% of trips had an origin outside of the settlements. Large regional towns accounted for 5% of trip origins and Dublin Commuter Hinterland Towns accounted for 4% of all trips.

With regard to destinations patterns in the base year, 20% of trips had a destination in Dublin, 7% in the regional cities of Cork, Limerick, Galway, 5% in large regional towns and 4% in Dublin commuter hinterland towns. 50% of all trips had a destination outside of the 85 settlement, in what could be considered rural areas.

The conservative population growth scenario brings about an increase of 15% in total trips (an additional 721,000 trips). The proportion of all trips with an origin in Dublin City is observed to stay the same as the base at 24% for a scenario in line with current RPG distribution trends, and to increase to 26% for an urban consolidation scenario. There is an increase of 15% (175,000 trips) in the number of all trips generated by Dublin City under an RPG distribution scenario. There is an increase of 22% (264,000 trips) in the number of trips originating from Dublin City under an urban consolidation scenario. Both distribution scenarios show the same proportion of trips from Regional Cities (8%). The actual number of trips with an origin in this settlement type increases by 17% of the total for the conservative RPG scenario (approximately 64,000 trips) and by 22% for the conservative urban consolidation scenario (approximately 84,000 trips).

Also of particular note is the decrease in the proportion of all trips with an origin outside the 85 settlements from 47% in the base to 45% for the RPG distribution scenario and to 44% for the urban consolidation scenario. The proportion of trips from Large Regional Towns increases from 5% to 6% of the total, with no significant change to the proportion of other lower order settlement tiers.

With regard to destination patterns under conservative population growth current trends distribution scenario, 23% of trips have a destination in Dublin (an increase of 3% on the base year proportion), 13% in the regional cities of Cork, Limerick and Galway, 8% in large regional towns (an increase of 3% on the base year proportion) and 4% in Dublin commuter hinterland towns. Most significantly 34% of trips have a destination outside of the 85 settlements, a significant reduction on the base proportion of 50%. Destination patterns under the conservative population growth urban consolidation are identical to the current trends scenario apart from fewer trips with a destination outside of the settlement structures- 33%.

The high population growth scenario brings about an increase of 33% in total trips (an additional 1,620,000 trips). The proportion of all trips with an origin in Dublin City is observed at 26% for a scenario for the high RPG Distribution Scenario, and to increase to 27% for the urban consolidation scenario. In absolute terms, there is an increase of 395,000 in the number of all trips generated by Dublin City under an RPG distribution scenario, with a higher increase in trips of 594,000 under an urban consolidation scenario. The proportion of trips generated by Regional Cities of Cork, Limerick and Galway stays the same as the base at 8% of the total for the RPG scenario and increases to 9% under the urban consolidation scenario. The actual number of trips with an origin in Regional Cities increases by 38% on the base for the high RPG scenario (approximately 144,000 trips) and by 50% for the conservative urban consolidation scenario (approximately 190,000 trips).

A decrease in the proportion of all trips with an origin outside the 85 settlements from 47% to 43% is observed for the RPG distribution scenario and to 40% for the urban consolidation scenario. The proportion of trips from Large Regional Towns increases slightly from 5% to 6% of the total for both distribution scenarios, with no significant change to the proportion of other lower order settlement tiers.

With regard to destination patterns under high population growth urban current trends distribution scenario, 24% of trips have a destination in Dublin City. This increases to 25% under the high population growth urban consolidation scenario. 13% of trips have a destination in the regional cities of Cork, Limerick and Galway (14% in the urban consolidation scenario). Finally 33% of trips have a destination outside of the settlement

structures for the current trends distribution scenario. This reduces further to 31% under an urban consolidation distribution scenario.

In summary, key issues regarding *existing* trips on the network which will influence land transport investment decisions are:

1. The importance of Dublin City as the most significant trip generating and trip attracting settlement
2. The regional cities of Cork, Galway and Limerick as a collective are important trip generators and attractors
3. Settlement towns lower down in the hierarchy do not generate or attract a significant number of trips
4. A very high proportion of all trips (47%) originate outside of the settlement towns, i.e. in rural areas and an even higher proportion of all trips (50%) have a destination in outside of the settlement towns

With regard to *future* demand on the network arising from population growth, key issues which will influence land transport investment decisions are:

1. Dublin City continues to generate a similar proportion of trips to the base scenario under a conservative population growth scenario. However this proportion increases under high population growth scenario. In future year population growth scenarios, there is a noted increase in the proportion of all trips with a destination in Dublin City
2. The proportion of trips generated by the regional cities remains relatively constant across scenarios. The proportion of trips with a destination in the regional cities increases in future year scenarios
3. The proportion of trips originating in rural areas is reduced significantly under future year population growth scenarios, particularly the high population growth scenarios. Similarly, the proportion of trips with a destination in rural areas is reduced significantly under future year population growth scenarios.

| Settlement Tier | Base Model | | Conservative RPG | | Conservative Consolidation | Urban | High RPG | | High Urban Consolidation | |
|--|--|---|--|---|--|---|--|---|--|---|
| | All Trips: % of trip origins by settlement | All Trips: % of trip destinations by settlement | All Trips: % of trip origins by settlement | All Trips: % of trip destinations by settlement | All Trips: % of trip origins by settlement | All Trips: % of trip destinations by settlement | All Trips: % of trip origins by settlement | All Trips: % of trip destinations by settlement | All Trips: % of trip origins by settlement | All Trips: % of trip destinations by settlement |
| 1. Dublin City | 24% | 20% | 24% | 23% | 24% | 23% | 26% | 24% | 27% | 25% |
| 2. Regional Cities | 8% | 7% | 8% | 13% | 8% | 13% | 8% | 13% | 9% | 14% |
| 3.Large Regional Towns | 5% | 5% | 6% | 8% | 6% | 8% | 6% | 8% | 6% | 8% |
| 4.Dublin Commuters – Hinterland | 4% | 4% | 4% | 4% | 4% | 4% | 4% | 4% | 4% | 5% |
| 5.Medium Regional Towns | 3% | 3% | 3% | 4% | 3% | 4% | 3% | 4% | 3% | 4% |
| 6.Dublin Commuters-Metropolitan | 2% | 2% | 2% | 2% | 2% | 2% | 2% | 2% | 2% | 2% |
| 7.Commuter Towns with good level of local employment | 2% | 2% | 2% | 3% | 2% | 3% | 2% | 2% | 2% | 3% |
| 8.Regional Towns | 2% | 3% | 3% | 4% | 3% | 4% | 3% | 4% | 3% | 4% |
| 9.Small Regional Towns | 1% | 2% | 1% | 3% | 1% | 3% | 1% | 2% | 1% | 3% |
| 10.Commuter Towns for Regional Cities | 1% | 2% | 2% | 2% | 2% | 2% | 1% | 2% | 2% | 2% |
| 11.Unclassified | 0% | 0% | 0% | 0% | 0% | 0% | 0% | 0% | 0% | 0% |
| Rest of Country | 47% | 50% | 45% | 34% | 44% | 33% | 43% | 33% | 40% | 31% |

Table 3: Assessment of Trip Origins and Destinations by Settlement Type- Base and Future Year Scenarios

8. Use of NTA GDA Model to Assess the Existing Transport System

While the settlement structure is a useful framework to analyse trip demand based on existing and future population levels, it is important to incorporate the concept of capacity in the assessment of the status of the existing transport system and the identification of future needs. One way to do this is to graphically display volume/capacity (V/C) ratios across a transport network. V/C ratios compare demand with carrying capacity (supply) and are an indicator of capacity sufficiency of various parts of a transport network. Appendix 2 below shows 2 maps of the GDA and associated V/C ratios using a **2006 network**. The maps show that V/C ratios of links on the approaches to and within Dublin City are already operating at levels in excess of 90%, suggesting that many of these links are at capacity in the AM peak period.

9. Use of NRA National Transport Model to Assess the Existing Transport System and Assist in the Identification of Future Needs

The NRA's National Transport Model (NTM) has also been used to assess the existing transport system and identify whereabouts on the network future needs are likely to arise. The current version of the NTM has a base year of 2013. The base year model includes extensive additional data for calibration, 2011 POWSCAR, HGV O-D information from CSO, additional speed flow curves and improved journey time information. The NRA has supplied the following information in graphical form for SFILT (Appendix 3):

- 2013 Level of Service: National
- 2013 Level of Service: GDA/Cork/Limerick/Galway
- 2013 Level of Service: M50, N40 Cork, N11/M11
- 2013 V/C Ratio: National
- 2013 V/C: GDA/Cork/Limerick/Galway

In order to provide an indication of the impact of conservative population growth on the performance of the transport network, the NRA has also supplied the following information (see Appendix 3) relating to a their 2040 Medium Population Growth forecast of 5.1 million by 2040, which is broadly in line with the SFILT conservative population scenario:

- 2040 Level of Service: National

- 2040 Level of Service: GDA/Cork/Limerick/Galway
- 2040 Level of Service: M50, N40 Cork, N11/M11
- 2040 V/C Ratio: National
- 2040 V/C: GDA/Cork/Limerick/Galway

10. Output from NRA National Transport Model

Output from the NRA National Transport Model indicates that for the base year, (2010 pending the updated 2013 model) while the network in general broadly operates at a high level of service, there are a number of pinch points around Dublin and the Regional Cities of Cork and Galway where the level of service is already at forced or breakdown flow. These pinch points become even more prevalent in a future year of 2040 with a population of 5.1 million and the associated increase in trip demand. The corridors into Dublin, Cork and Galway show a demonstrable decrease in flow conditions in the future year. In the GDA, an increase in Volume/Capacity ratios to >90% is observed on parts of the N11, N81, N4, N3 (approaching the M50) and the M1. In Cork, an increase in Volume/Capacity ratios to >90% is observed on parts of N28, N25 and N71 (approaching the city centre). In Limerick Volume/Capacity ratios show an increase from the base year to future year, however very few parts of the network around Limerick are shown to experience V/C ratios in excess of 90%. Galway also shows a deterioration in V/C ratios on the approaches to the city centre, however the network in Galway for the future year show V/Cs of less than 60% in general.

Looking at specific parts of the road network, the following is observed:

- Significant decrease in the proportion of the M50 with free flow and reasonably free flow traffic conditions
- Significant decrease in the proportion of the N40 with free flow and reasonably free flow traffic conditions and increase in the sections of the N40 with unstable or approaching un stable flows
- For both the N11/M11 and N20/M20, a significant decrease in the proportion of the N11/M11 with free flow traffic conditions is observed, alongside an increase in the proportion of the roads with reasonably free flow or stable flow traffic conditions

Appendix 1: Population in Base Year and Future Year Scenarios

| Settlement Number | Settlement Name | Base Population | Settlement POP FUTURE YEAR LOW RPG | Settlement POP FUTURE YEAR HIGH RPG | Settlement POP Future Year LOW UC | Settlement POP FUTURE YEAR HIGH UC |
|-------------------|--|-----------------|------------------------------------|-------------------------------------|-----------------------------------|------------------------------------|
| 1 | Cavan Legal Town and its Environs | 10205 | 13,148 | 16,841 | 12,496 | 15,371 |
| 2 | Ballybofey-Stranorlar | 4852 | 6,003 | 7,447 | 5,941 | 7,308 |
| 3 | Buncrana Legal Town and its Environs | 6839 | 8,475 | 10,527 | 8,375 | 10,301 |
| 4 | Donegal | 2607 | 3,269 | 4,099 | 3,192 | 3,927 |
| 5 | Letterkenny Legal Town and its Environs | 19588 | 24,413 | 30,466 | 23,986 | 29,503 |
| 6 | Carrick-On-Shannon | 3980 | 4,934 | 6,132 | 4,874 | 5,995 |
| 7 | Ardee Legal Town and its Environs | 4554 | 4,859 | 5,241 | 5,577 | 6,859 |
| 8 | Drogheda Legal Town and its Environs | 30393 | 36,008 | 43,051 | 37,217 | 45,777 |
| 9 | Dundalk Legal Town and its Environs | 37816 | 45,020 | 54,057 | 46,307 | 56,958 |
| 10 | Carrickmacross Legal Town and its Environs | 4874 | 5,779 | 6,914 | 5,968 | 7,341 |
| 11 | Castleblayney Legal Town and its Environs | 3386 | 3,914 | 4,575 | 4,146 | 5,100 |
| 12 | Monaghan Legal Town and its Environs | 7850 | 9,067 | 10,593 | 9,613 | 11,824 |
| 13 | Sligo Legal Town and its Environs | 17,19452 | 22,008 | 25,214 | 23,820 | 29,298 |
| 14 | Dublin city and suburbs | 1118142 | 1,283,658 | 1,491,281 | 1,367,010 | 1,679,190 |

| | | | | | | |
|----|---|-------|--------|--------|--------|--------|
| 15 | Balbriggan Legal Town and its Environs | 19960 | 23,106 | 27,052 | 24,442 | 30,063 |
| 16 | Malahide | 15846 | 16,856 | 18,122 | 19,404 | 23,867 |
| 17 | Swords | 36924 | 43,275 | 51,241 | 45,215 | 55,614 |
| 18 | Athy Legal Town and its Environs | 9926 | 11,622 | 13,748 | 12,155 | 14,950 |
| 19 | Kildare | 8142 | 9,777 | 11,827 | 9,970 | 12,263 |
| 20 | Leixlip Legal Town | 15452 | 19,573 | 24,742 | 18,921 | 23,273 |
| 21 | Maynooth | 12510 | 15,722 | 19,750 | 15,319 | 18,842 |
| 22 | Naas Legal Town | 20713 | 25,602 | 31,735 | 25,364 | 31,198 |
| 23 | Newbridge Legal Town and its Environs | 21561 | 25,405 | 30,227 | 26,402 | 32,475 |
| 24 | Ashbourne | 11355 | 13,300 | 15,740 | 13,905 | 17,103 |
| 25 | Ceanannas Mór (Kells) Legal Town and its Environs | 5888 | 6,734 | 7,796 | 7,210 | 8,868 |
| 26 | Navan (An Uaimh) Legal Town and its Environs | 28559 | 33,214 | 39,054 | 34,971 | 43,015 |
| 27 | Trim Legal Town and its Environs | 8268 | 9,664 | 11,414 | 10,124 | 12,453 |
| 28 | Arklow Legal Town and its Environs | 13009 | 16,894 | 21,767 | 15,930 | 19,594 |
| 29 | Bray Legal Town and its Environs | 31872 | 37,466 | 44,483 | 39,028 | 48,005 |
| 30 | Wicklow Legal Town and its Environs | 10356 | 14,531 | 19,769 | 12,681 | 15,598 |
| 31 | Ennis Legal Town and its Environs | 25360 | 30,399 | 36,721 | 31,054 | 38,197 |
| 32 | Shannon Legal Town | 9673 | 11,990 | 14,897 | 11,845 | 14,569 |

| | | | | | | |
|----|---|-------|---------|---------|---------|---------|
| 33 | Limerick city and suburbs | 84336 | 102,823 | 126,014 | 103,107 | 126,654 |
| 34 | Newcastle West | 6327 | 8,714 | 11,709 | 7,748 | 9,530 |
| 35 | Nenagh Legal Town and its Environs | 8439 | 9,504 | 10,841 | 10,334 | 12,711 |
| 36 | Roscrea | 5403 | 6,239 | 7,289 | 6,616 | 8,138 |
| 37 | Thurles Legal Town and its Environs | 7933 | 8,912 | 10,140 | 9,714 | 11,949 |
| 38 | Portlaoise Legal Town and its Environs | 20145 | 23,211 | 27,058 | 24,668 | 30,342 |
| 39 | Longford Legal Town and its Environs | 8002 | 11,068 | 14,915 | 9,799 | 12,052 |
| 40 | Birr Legal Town and its Environs | 4428 | 4,829 | 5,333 | 5,422 | 6,669 |
| 41 | Edenderry Legal Town and its Environs | 6977 | 7,583 | 8,344 | 8,544 | 10,509 |
| 42 | Tullamore Legal Town and its Environs | 14361 | 21,504 | 30,465 | 17,585 | 21,630 |
| 43 | Athlone Legal Town and its Environs | 16327 | 23,164 | 31,740 | 19,993 | 24,591 |
| 44 | Mullingar Legal Town and its Environs | 20103 | 28,876 | 39,882 | 24,617 | 30,279 |
| 45 | Carlow Legal Town and its Environs | 19064 | 24,449 | 31,204 | 23,344 | 28,714 |
| 46 | Tullow | 3972 | 4,275 | 4,655 | 4,864 | 5,983 |
| 47 | Kilkenny Legal Town and its Environs | 24423 | 27,848 | 32,143 | 29,907 | 36,785 |
| 48 | Carrick-On-Suir Legal Town and its Environs | 5886 | 7,047 | 8,504 | 7,208 | 8,865 |
| 49 | Cashel Legal Town and its Environs | 4051 | 4,155 | 4,286 | 4,961 | 6,102 |
| 50 | Clonmel Legal Town and its Environs | 17048 | 23,577 | 31,766 | 20,876 | 25,677 |

| | | | | | | |
|----|---|--------|---------|---------|---------|---------|
| 51 | Tipperary Legal Town and its Environs | 4322 | 6,755 | 9,807 | 5,292 | 6,510 |
| 52 | Waterford city and suburbs | 52496 | 59,259 | 67,742 | 64,180 | 78,836 |
| 53 | Dungarvan Legal Town and its Environs | 9427 | 12,818 | 17,071 | 11,544 | 14,199 |
| 54 | Enniscorthy Legal Town and its Environs | 10838 | 13,649 | 17,175 | 13,271 | 16,324 |
| 55 | Gorey Legal Town and its Environs | 9114 | 11,925 | 15,451 | 11,160 | 13,727 |
| 56 | New Ross Legal Town and its Environs | 7887 | 10,698 | 14,224 | 9,658 | 11,879 |
| 57 | Wexford Legal Town and its Environs | 20072 | 26,801 | 35,241 | 24,579 | 30,232 |
| 58 | Cork city and suburbs | 197640 | 220,945 | 250,179 | 241,629 | 296,809 |
| 59 | Bandon Legal Town and its Environs | 6640 | 7,624 | 8,858 | 8,131 | 10,001 |
| 60 | Bantry Legal Town | 3348 | 4,722 | 6,446 | 4,100 | 5,043 |
| 61 | Carrigaline | 14775 | 15,553 | 16,529 | 18,092 | 22,254 |
| 62 | Clonakilty Legal Town and its Environs | 4721 | 6,657 | 9,086 | 5,781 | 7,111 |
| 63 | Fermoy Legal Town and its Environs | 6489 | 7,480 | 8,724 | 7,946 | 9,774 |
| 64 | Kinsale Legal Town and its Environs | 4893 | 5,158 | 5,491 | 5,992 | 7,370 |
| 65 | Macroom Legal Town and its Environs | 3879 | 4,383 | 5,016 | 4,750 | 5,842 |
| 66 | Mallow Legal Town and its Environs | 11605 | 17,772 | 25,507 | 14,211 | 17,479 |
| 67 | Midleton Legal Town and its Environs | 12001 | 20,650 | 31,499 | 14,696 | 18,076 |
| 68 | Mitchelstown | 3677 | 4,929 | 6,499 | 4,503 | 5,538 |

| | | | | | | |
|-------------------|---|------------------|--------|---------|--------|---------|
| 69 | Rathluirc (Or Charleville) | 3672 | 4,899 | 6,437 | 4,496 | 5,531 |
| 70 | Skibbereen Legal Town and its Environs | 2670 | 3,110 | 3,663 | 3,269 | 4,022 |
| 71 | Youghal Legal Town and its Environs | 7794 | 8,757 | 9,965 | 9,544 | 11,739 |
| 72 | Castleisland | 2513 | 3,249 | 4,173 | 3,077 | 3,785 |
| 73 | Killarney Legal Town and its Environs | 14219 | 16,991 | 20,467 | 17,412 | 21,416 |
| 74 | Killorglin | 2082 | 2,804 | 3,710 | 2,549 | 3,136 |
| 75 | Listowel Legal Town and its Environs | 4832 | 6,000 | 7,464 | 5,917 | 7,278 |
| 76 | Tralee Legal Town and its Environs | 23693 | 28,311 | 34,105 | 29,013 | 35,686 |
| 77 | Galway city and suburbs | 75529 | 94,109 | 117,416 | 92,340 | 113,427 |
| 78 | Athenry | 3950 | 6,012 | 8,598 | 4,837 | 5,949 |
| 79 | Ballinasloe Legal Town and its Environs | 6659 | 9,475 | 13,008 | 8,154 | 10,030 |
| 80 | Loughrea Legal Town | 5062 | 7,132 | 9,729 | 6,199 | 7,624 |
| 81 | Tuam Legal Town and its Environs | 8242 | 9,543 | 11,175 | 10,093 | 12,414 |
| 82 | Ballina Legal Town and its Environs | 11086 | 12,593 | 14,482 | 13,575 | 16,698 |
| 83 | Castlebar Legal Town and its Environs | 12318 | 15,174 | 18,756 | 15,084 | 18,553 |
| 84 | Westport Legal Town and its Environs | 6063 | 7,750 | 9,866 | 7,424 | 9,132 |
| 85 | Roscommon | 5693 | 6,797 | 8,181 | 6,971 | 8,575 |
| Settlement | | 2,437,037 | | | | |

| Total | | | 2,883,948 | 3,444,550 | 2,981,235 | 3,663,875 |
|--------------|-------------------------|--------|------------------|------------------|------------------|------------------|
| 86 | Cavan County Remaind | 62978 | 71,510 | 82,212 | 66,961 | 71,957 |
| 87 | Donegal County Remaind | 127251 | 141,090 | 158,450 | 135,299 | 145,394 |
| 88 | Leitrim County Remaind | 27818 | 30,878 | 34,715 | 29,577 | 31,784 |
| 89 | Louth County Remaind | 50134 | 55,762 | 62,821 | 53,305 | 57,282 |
| 90 | Monaghan County Remaind | 44373 | 50,884 | 59,051 | 47,179 | 50,699 |
| 91 | Sligo County Remaind | 45941 | 53,171 | 62,240 | 48,846 | 52,491 |
| 92 | Dublin City Remaind | 0 | - | - | - | - |
| 93 | Dun Laoghaire Remaind | 0 | - | - | - | - |
| 94 | Fingal County Remaind | 82197 | 91,467 | 103,095 | 87,396 | 93,917 |
| 95 | South Dublin Remaind | 0 | - | - | - | - |
| 96 | Kildare County Remaind | 122008 | 135,275 | 151,917 | 129,724 | 139,403 |
| 97 | Meath County Remaind | 130065 | 144,587 | 162,803 | 138,291 | 148,609 |
| 98 | Wicklow County Remaind | 81403 | 92,678 | 106,821 | 86,551 | 93,009 |
| 99 | Clare County Remaind | 82163 | 92,561 | 105,604 | 87,359 | 93,877 |
| 100 | Limerick City Remaind | 0 | - | - | - | - |
| 101 | Limerick County Remaind | 101146 | 111,696 | 124,930 | 107,543 | 115,567 |
| 102 | North Tipperary Remaind | 48547 | 54,992 | 63,078 | 51,617 | 55,469 |
| 103 | Laoighis County Remaind | 60414 | 64,863 | 70,444 | 64,235 | 69,028 |
| 104 | Longford County Remaind | 30998 | 32,225 | 33,764 | 32,958 | 35,418 |

| | | | | | | |
|-----|-------------------------------|------------------|------------------|------------------|------------------|------------------|
| 105 | Offaly County Remaind | 50921 | 52,523 | 54,532 | 54,141 | 58,181 |
| 106 | Westmeath County Remaind | 49734 | 52,692 | 56,402 | 52,879 | 56,825 |
| 107 | Carlow County Remaind | 31576 | 33,984 | 37,004 | 33,573 | 36,078 |
| 108 | Kilkenny County Remaind | 70996 | 82,517 | 96,970 | 75,486 | 81,118 |
| 109 | South Tipperary Remaind | 57125 | 59,951 | 63,496 | 60,738 | 65,270 |
| 110 | Waterford City Remaind | 0 | - | - | - | - |
| 111 | Waterford County Remaind | 51872.4 | 58,009 | 65,706 | 55,153 | 59,268 |
| 112 | Wexford County Remaind | 97409 | 103,326 | 110,747 | 103,569 | 111,297 |
| 113 | Cork City Remaind | 0 | - | - | - | - |
| 114 | Cork County Remaind | 235229 | 267,013 | 306,884 | 250,105 | 268,766 |
| 115 | Kerry County Remaind | 98163 | 108,135 | 120,644 | 104,371 | 112,159 |
| 116 | Galway City Remaind | 0 | - | - | - | - |
| 117 | Galway County Remaind | 151211 | 164,747 | 181,726 | 160,774 | 172,770 |
| 118 | Mayo County Remaind | 101171 | 111,729 | 124,973 | 107,569 | 115,595 |
| 119 | Roscommon County Remaind | 58372 | 66,281 | 76,203 | 62,064 | 66,694 |
| | | | | | | |
| | County Remainder Total | 2,151,215 | 2,384,546 | 2,677,234 | 2,287,265 | 2,457,925 |
| | Total | 4,588,252 | 5,268,493 | 6,121,785 | 5,268,500 | 6,121,800 |

Appendix 2: NTA V/C GDA Maps

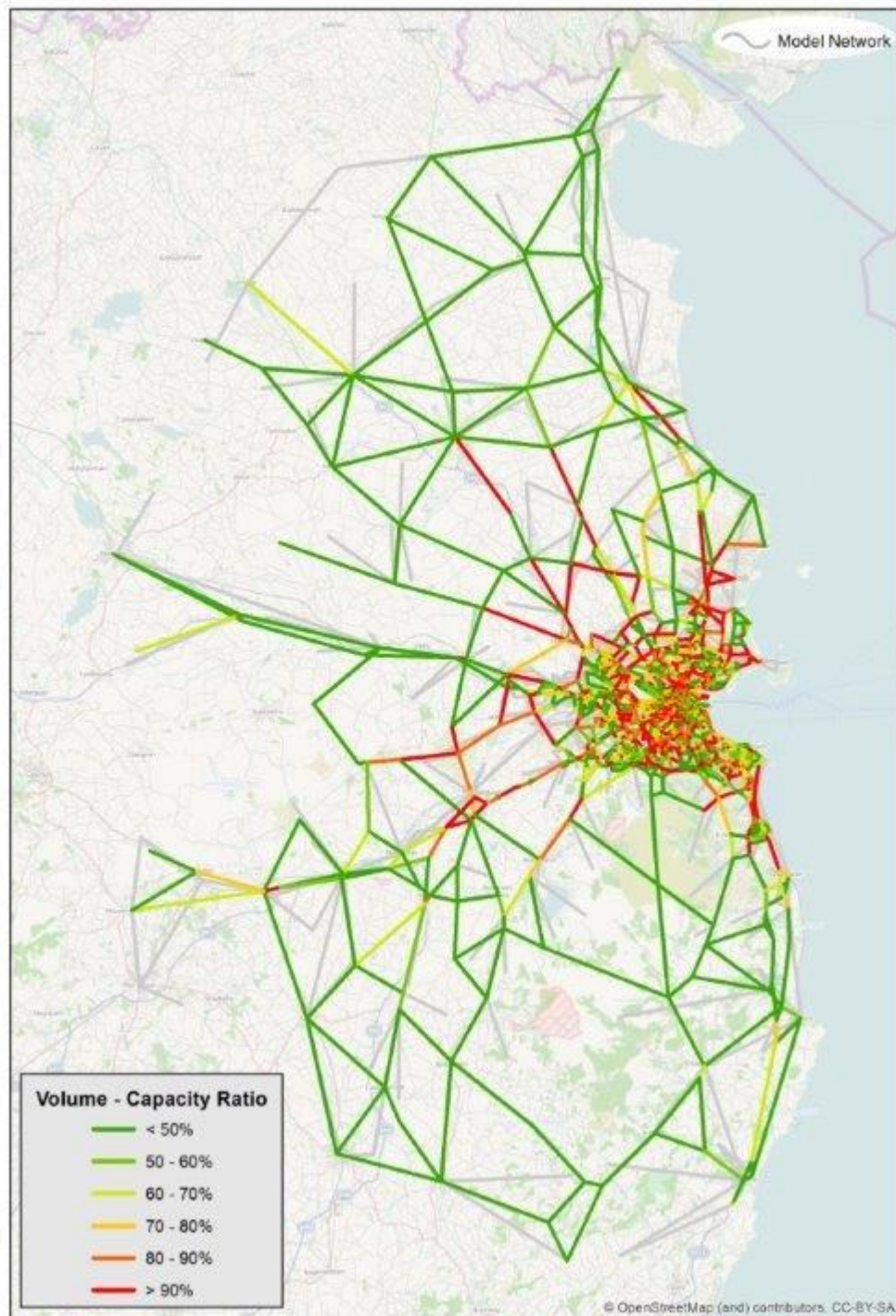


Figure 1: GDA V/C Map Zoomed Out



Figure 2: GDA V/C Map Zoomed In

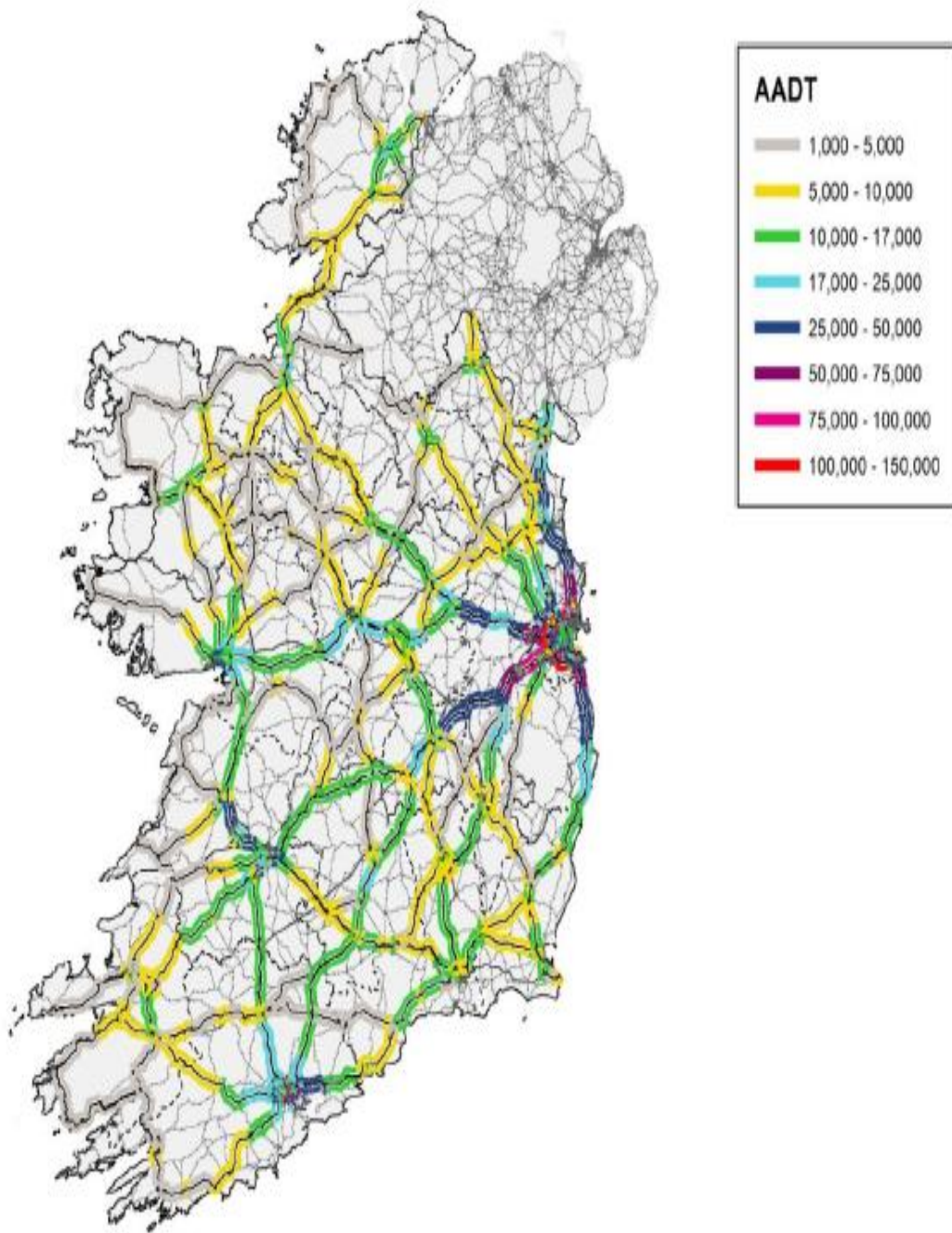


Figure 3: 2013 AADT National

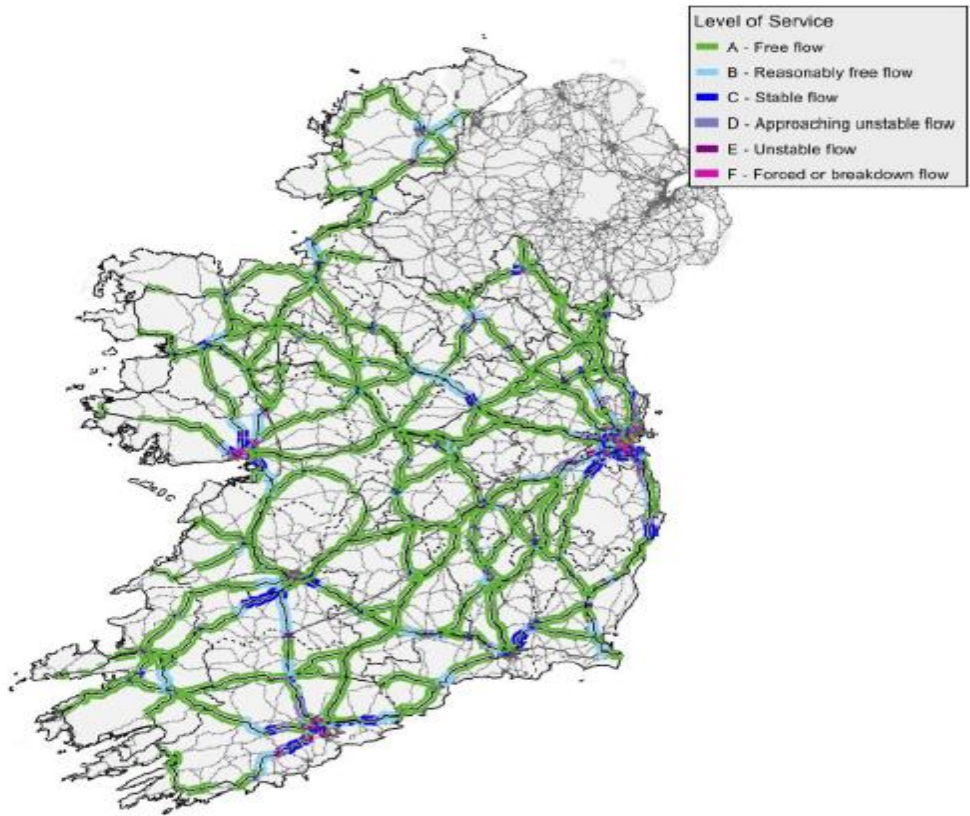


Figure 4: 2013 Level of Service National

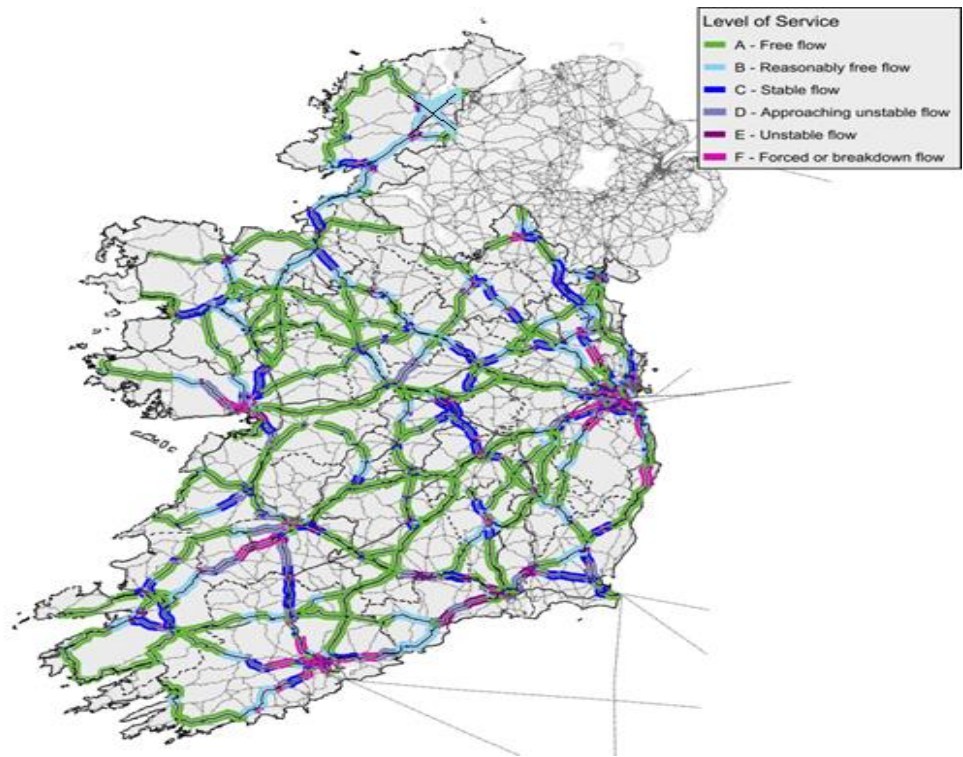


Figure 5: 2040 Level of Service- National

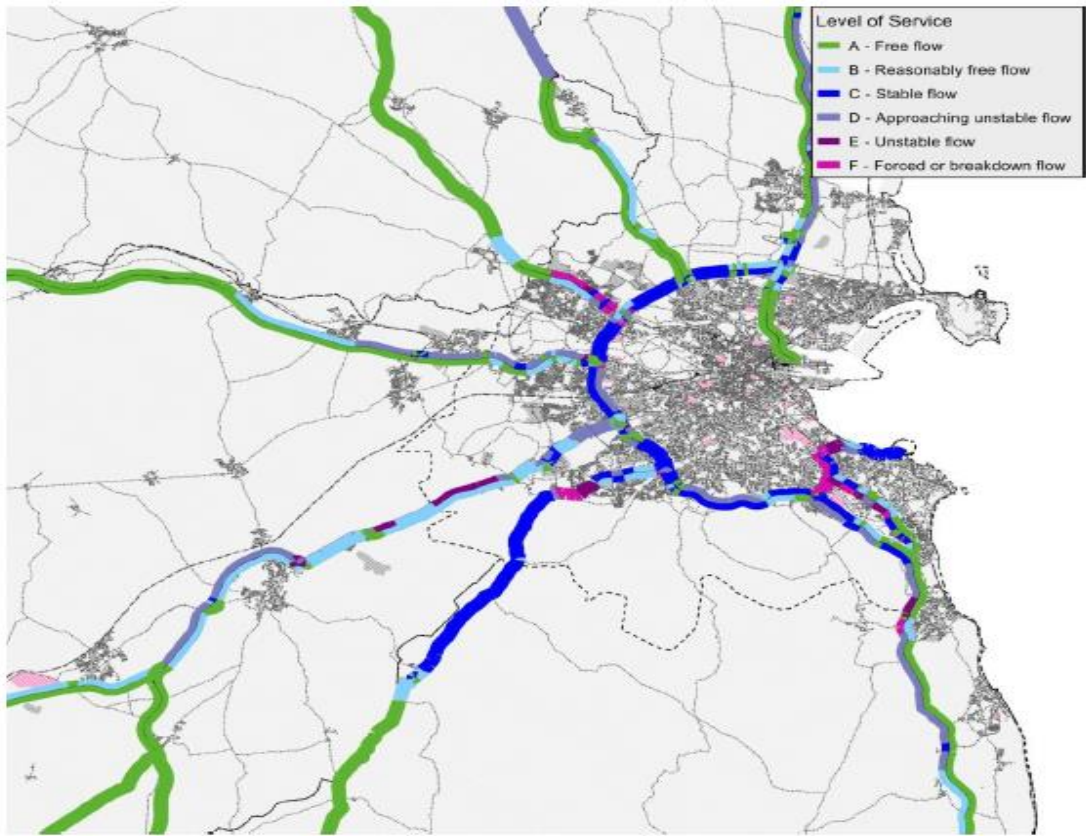


Figure 6: 2013 Level of Service GDA

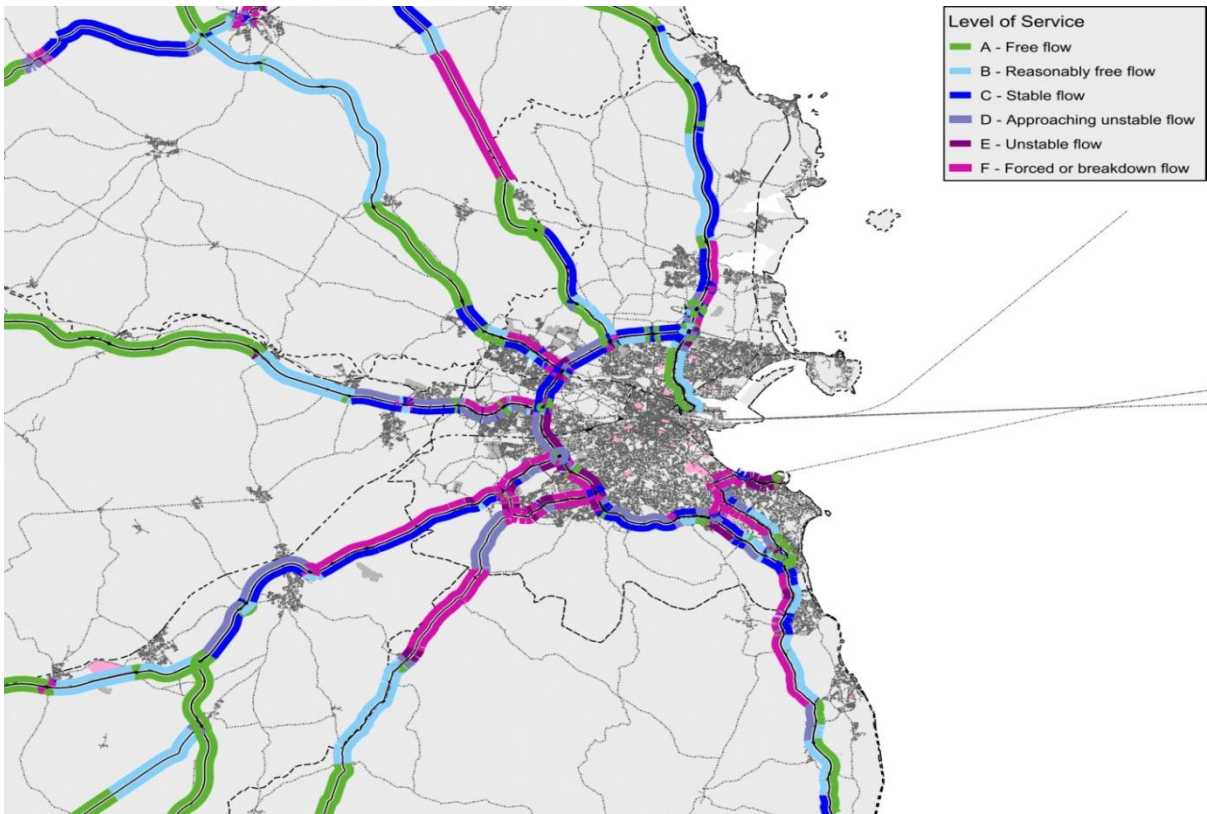


Figure 7: 2040 Level of Service GDA

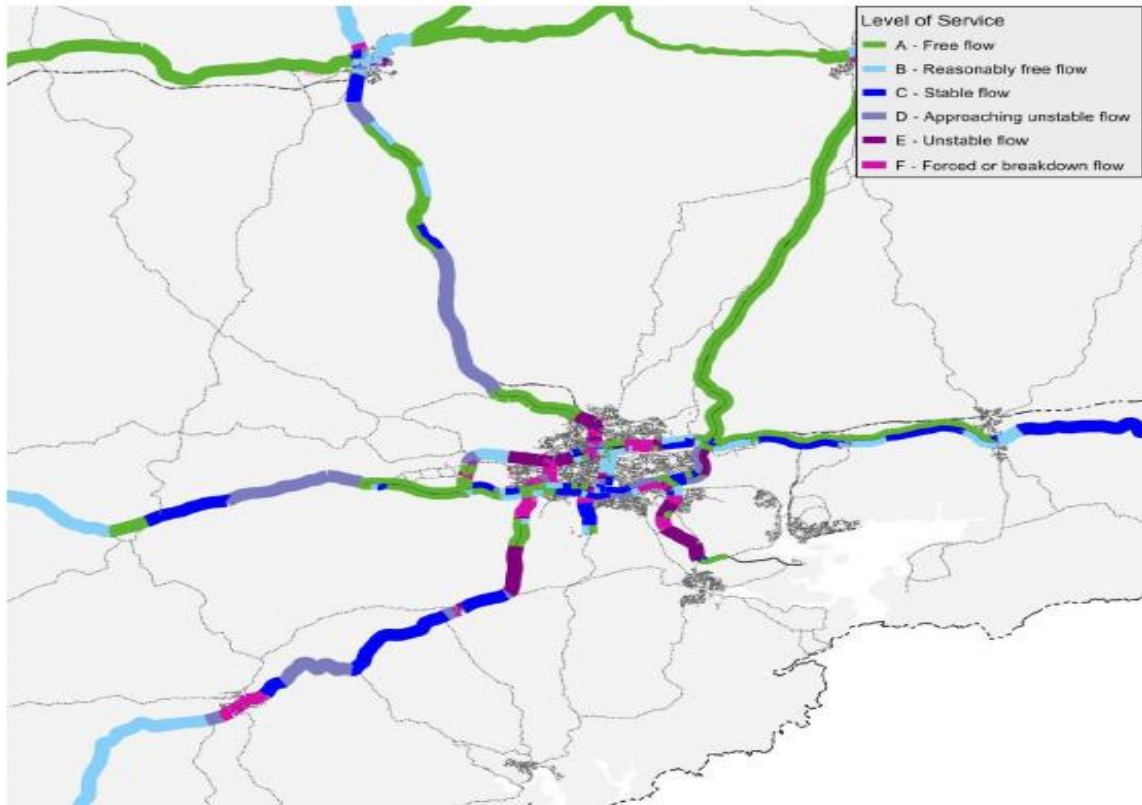


Figure 8: 2013 Level of Service Cork

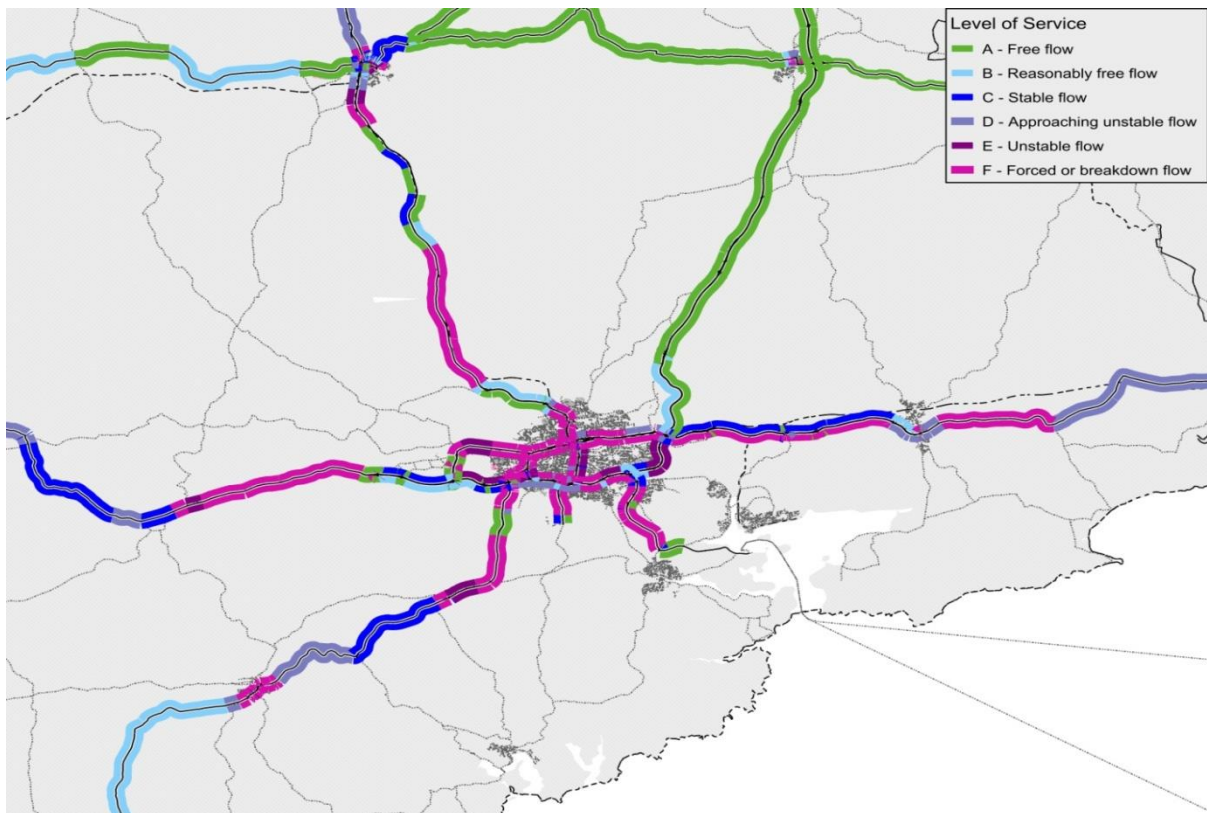


Figure 9: 2040 Level of Service Cork

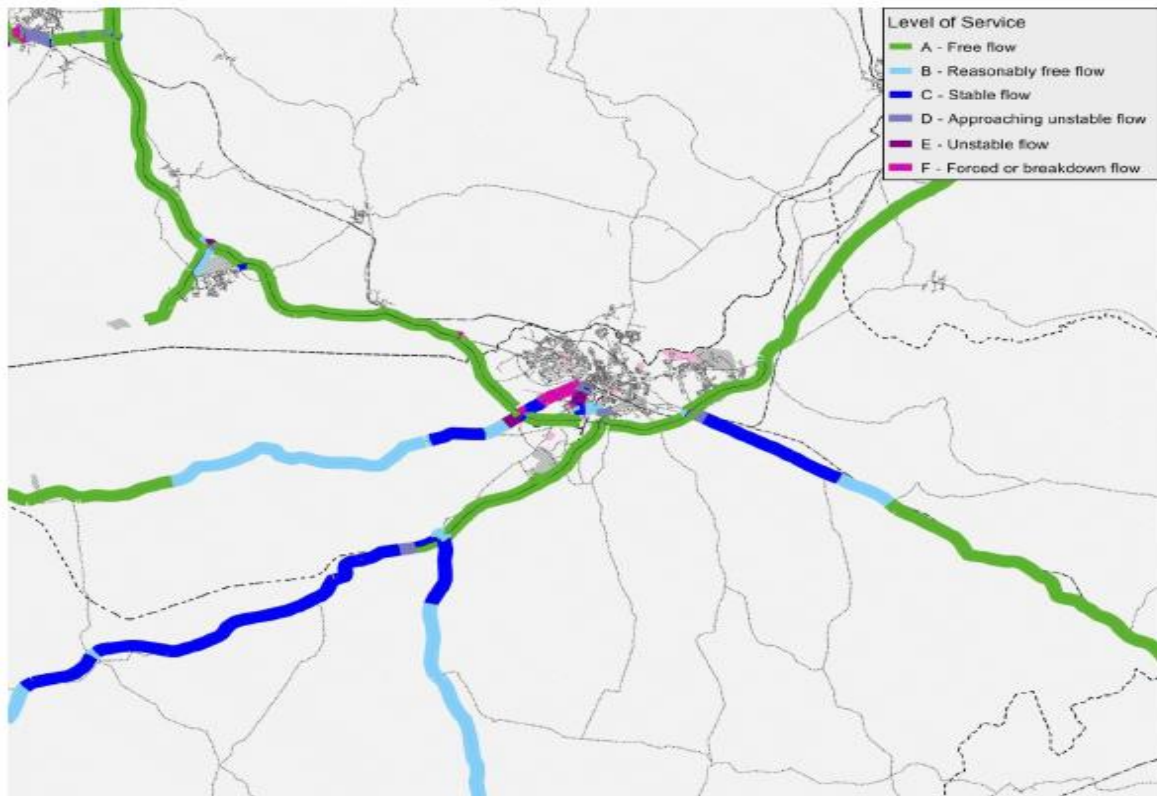


Figure 10: 2013 Level of Service Limerick

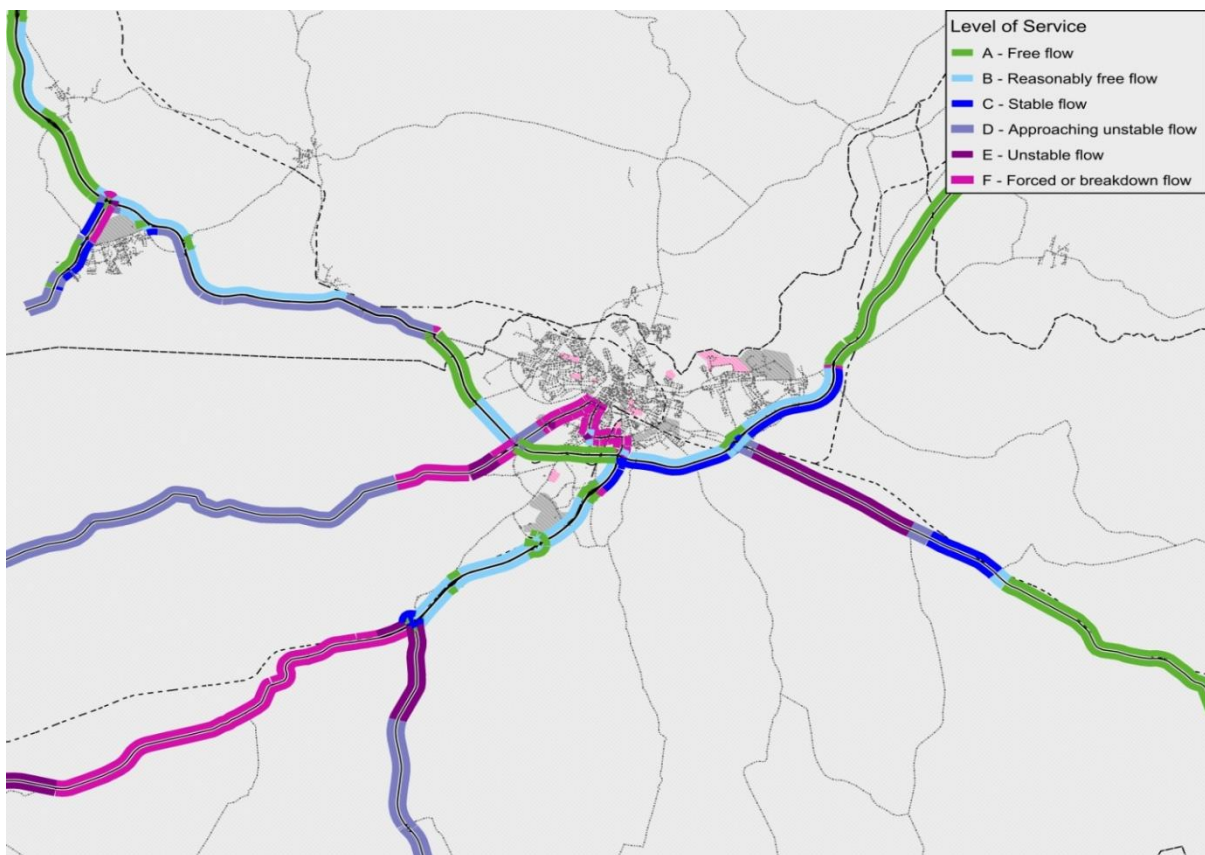


Figure 11: 2040 Level of Service Limerick

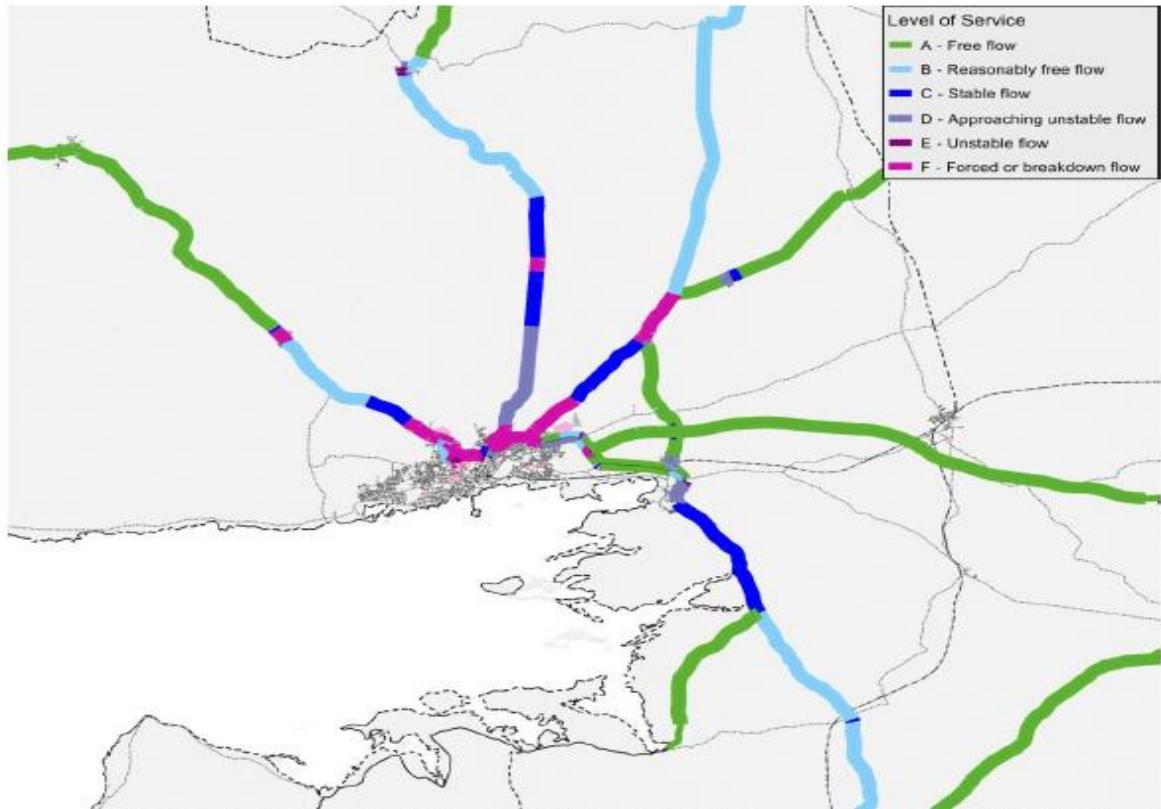


Figure 12: 2013 Level of Service Galway

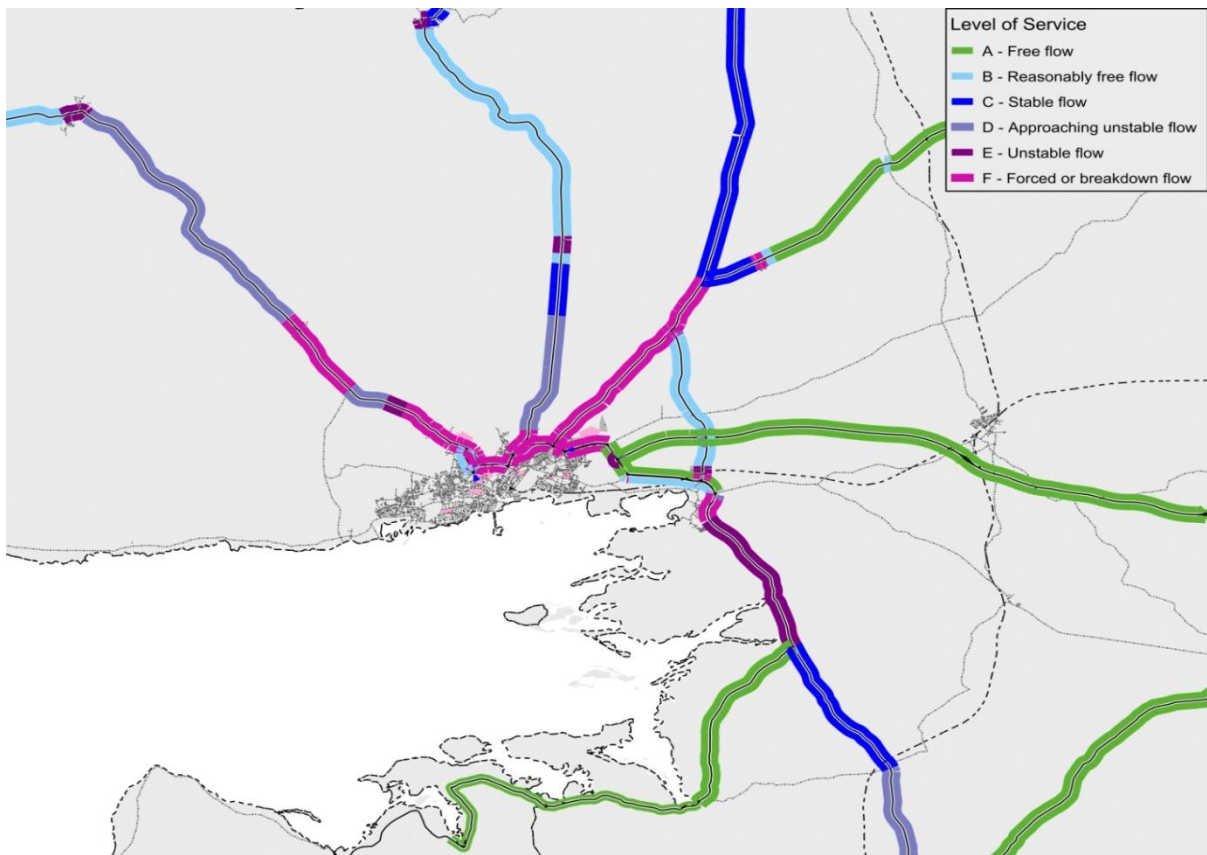


Figure 13: 2040 Level of Service Galway

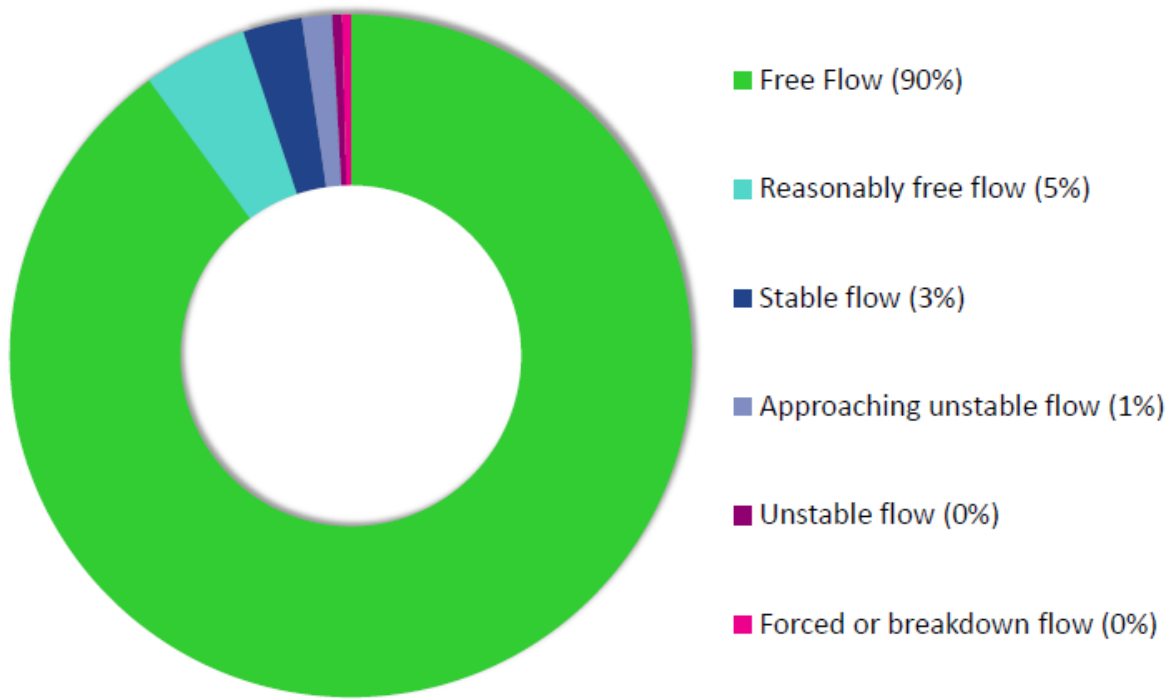


Figure 14: 2013 Level of Service All National

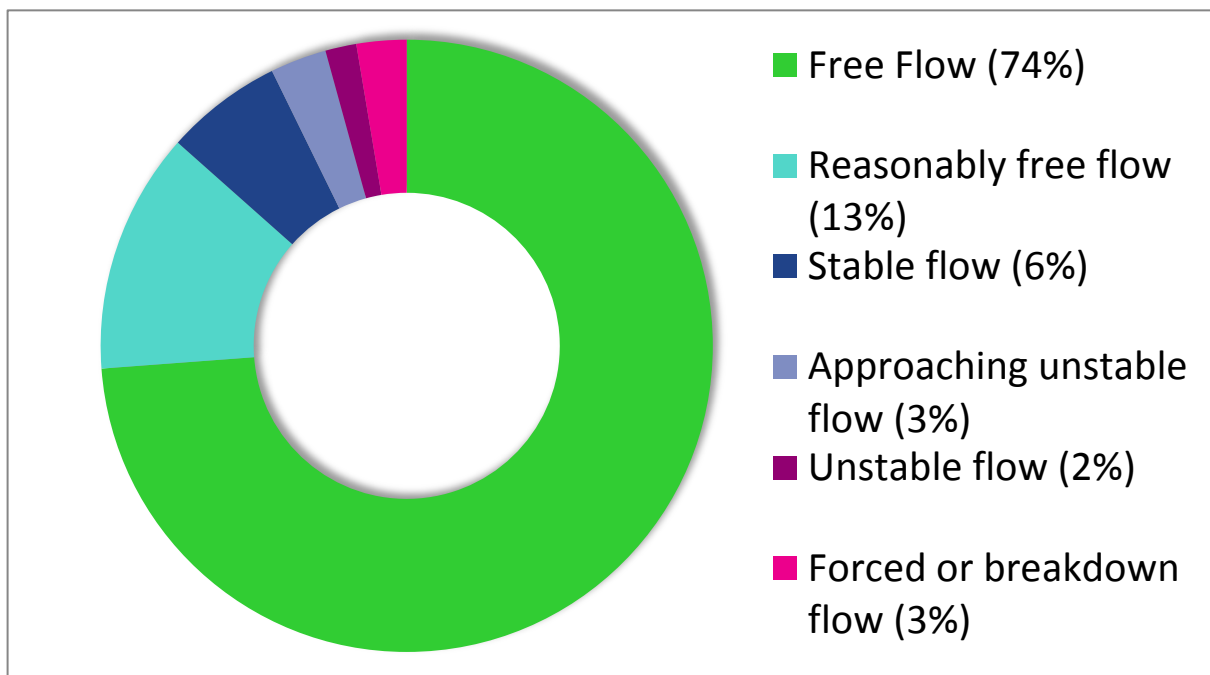


Figure 15: 2040 Level of Service All National

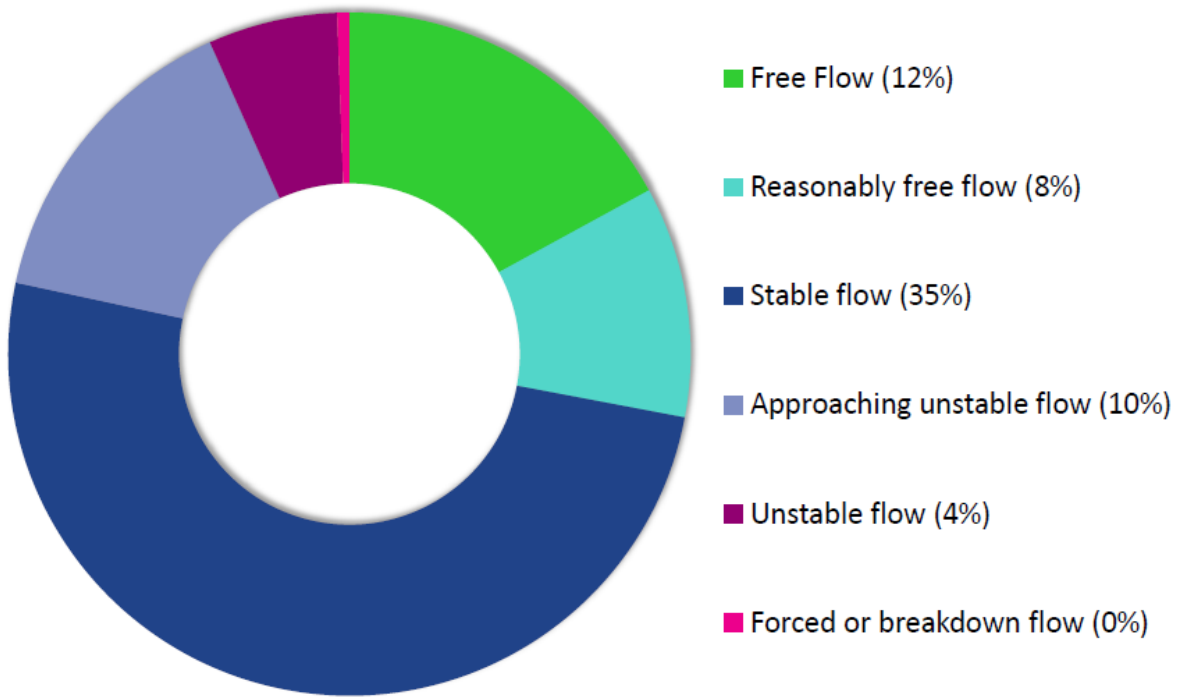


Figure 16: 2013 Level of Service M50 Dublin

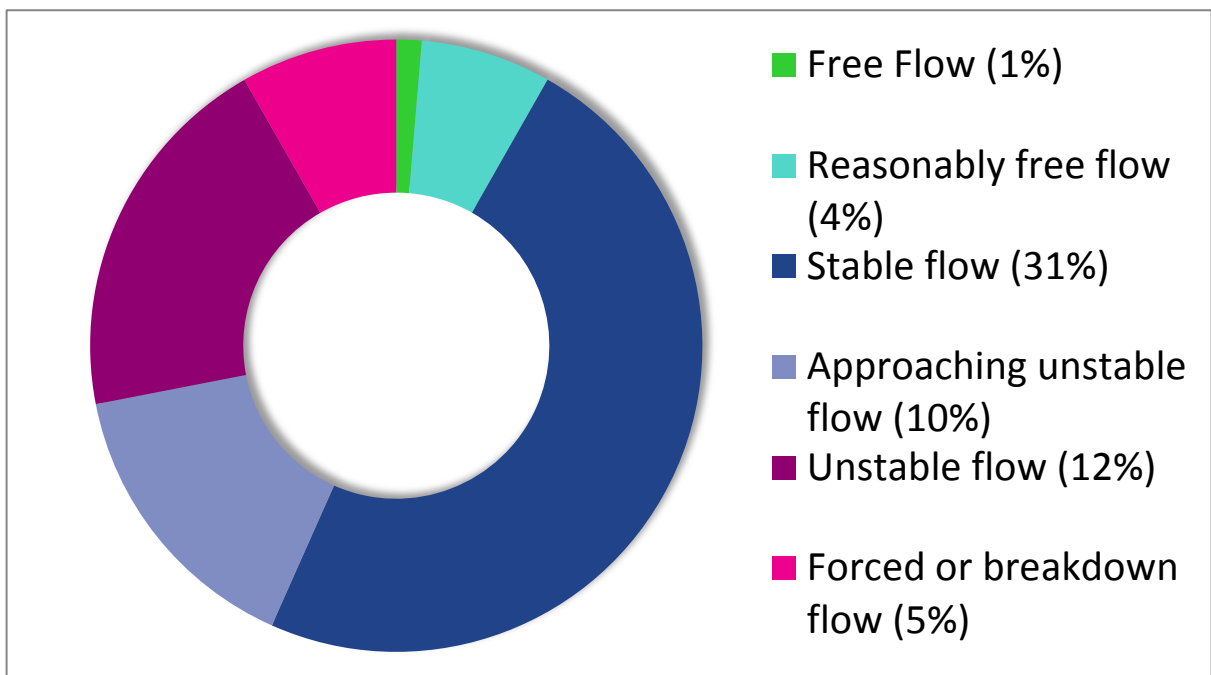


Figure 17: 2040 Level of Service M50 Dublin

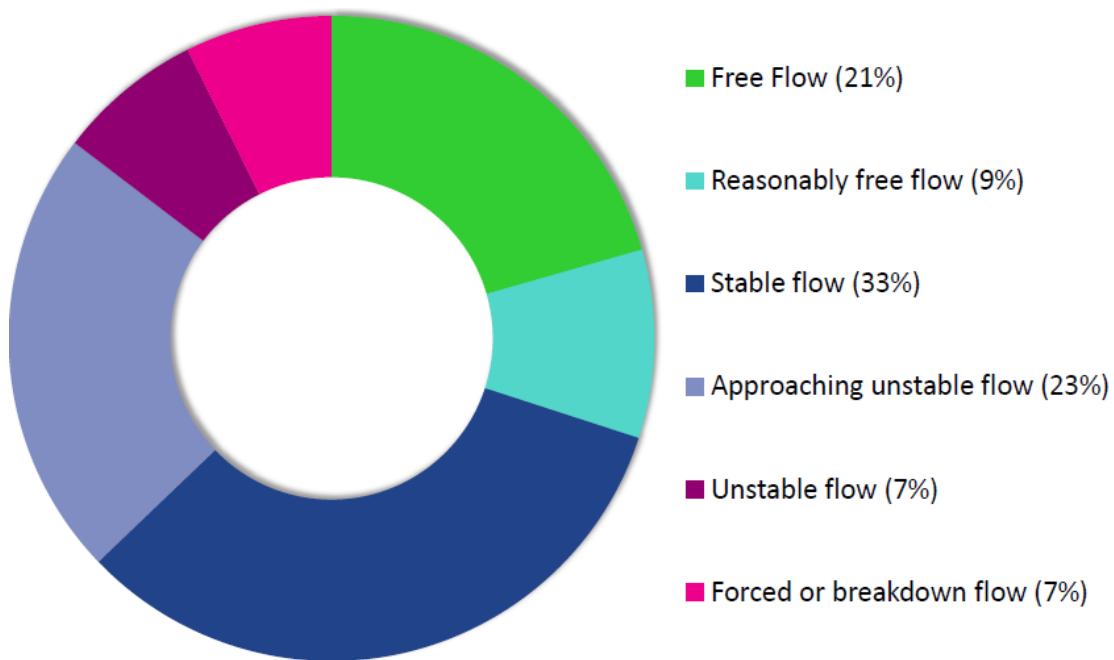


Figure 18: 2013 Level of Service N40 Cork

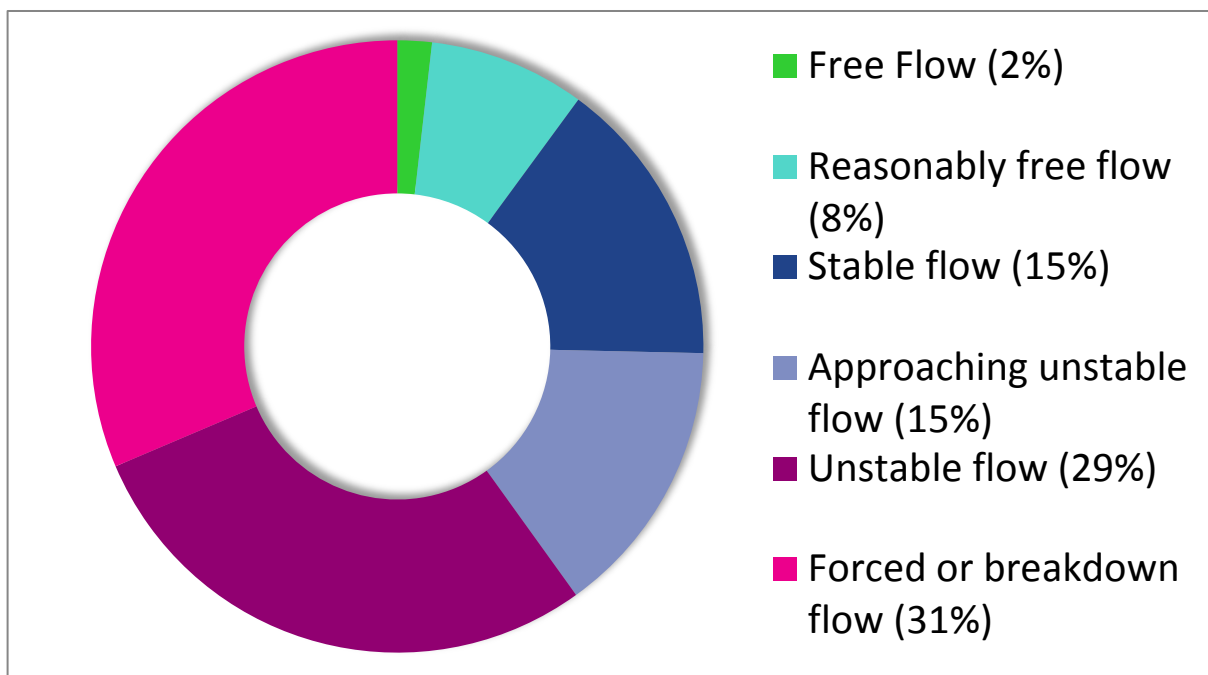


Figure 19: 2040 Level of Service N40 Cork

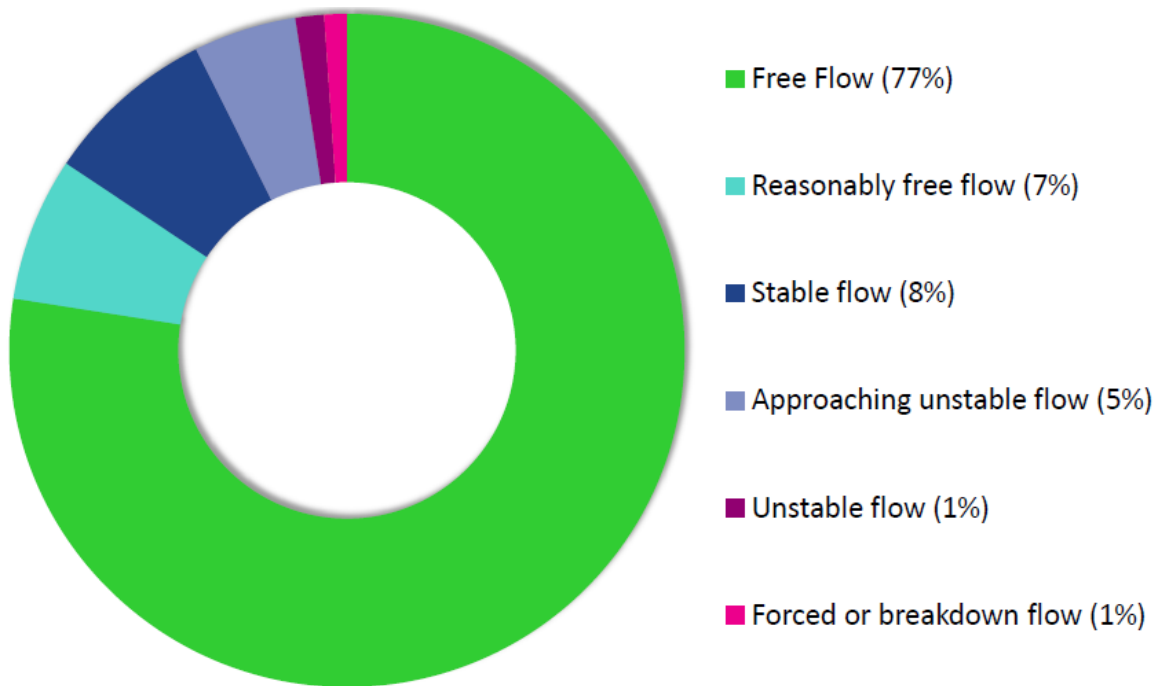


Figure 20: 2013 Level of Service N11/M11

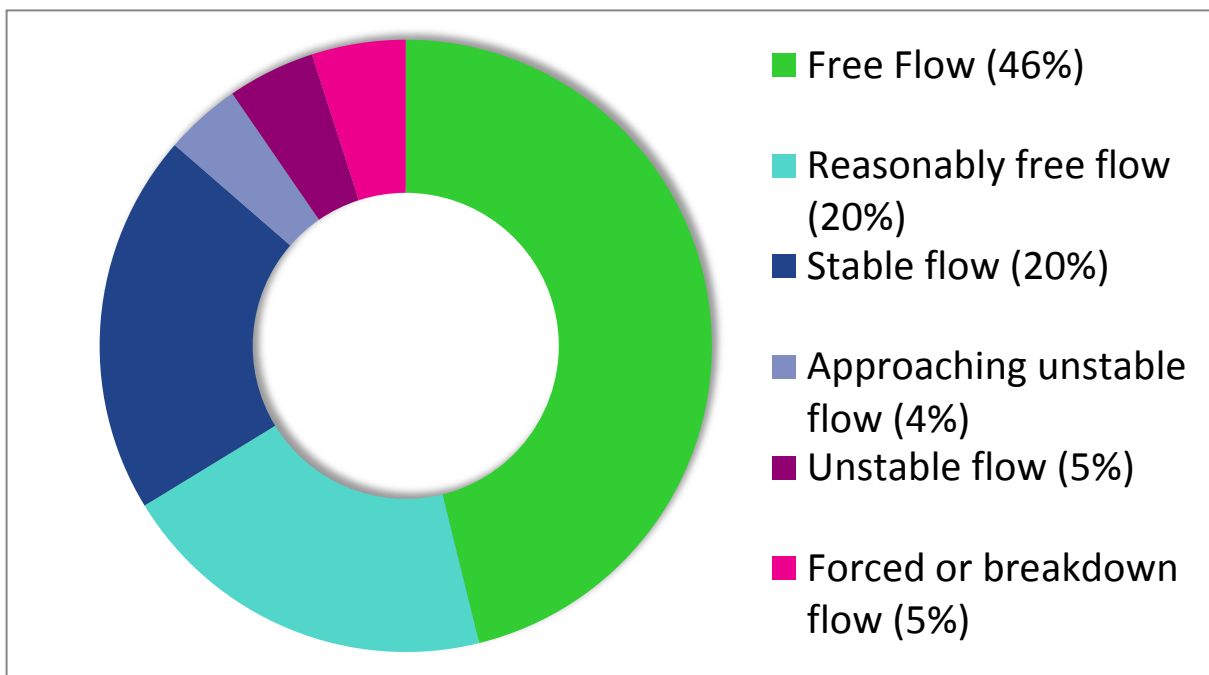


Figure 21: 2040 Level of Service N11/M11

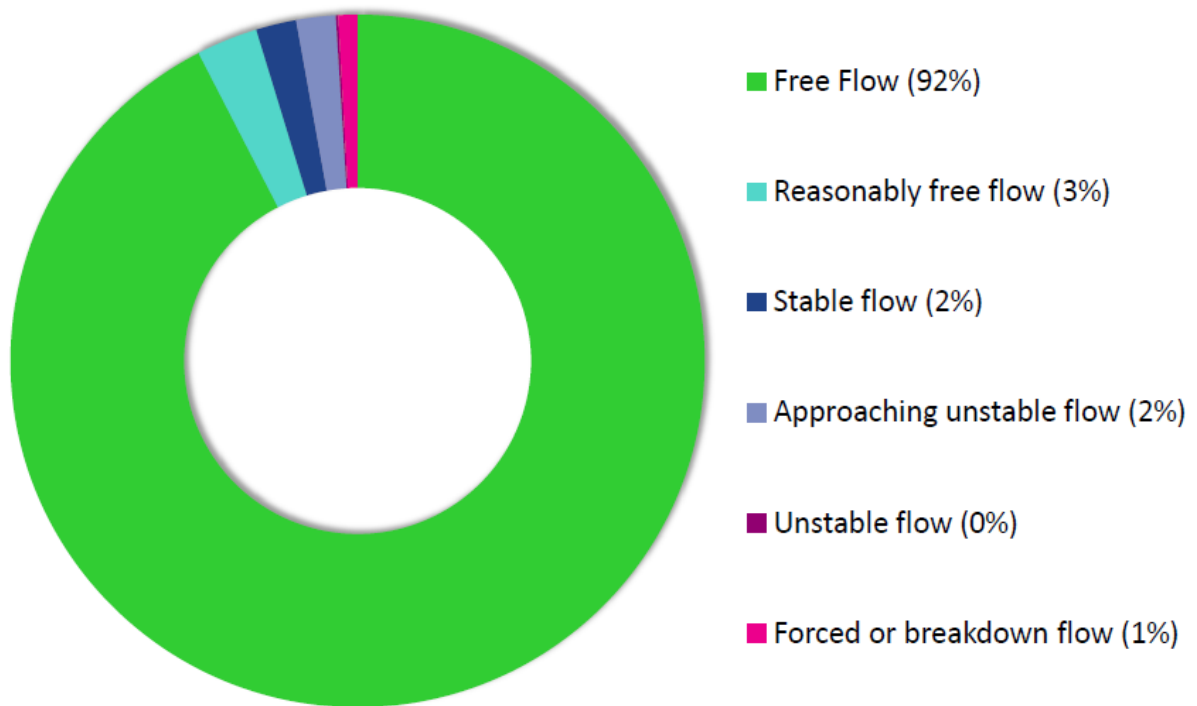


Figure 22: 2013 Level of Service N20 (Cork to Limerick)

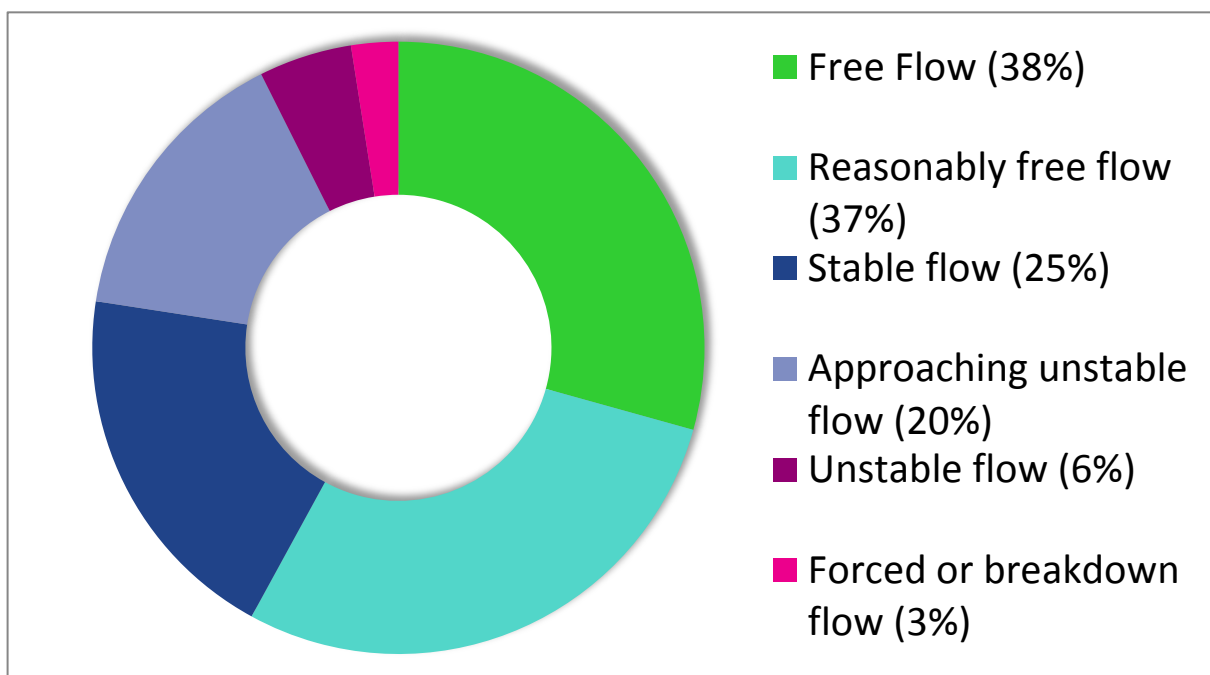


Figure 23: 2040 Level of Service N20

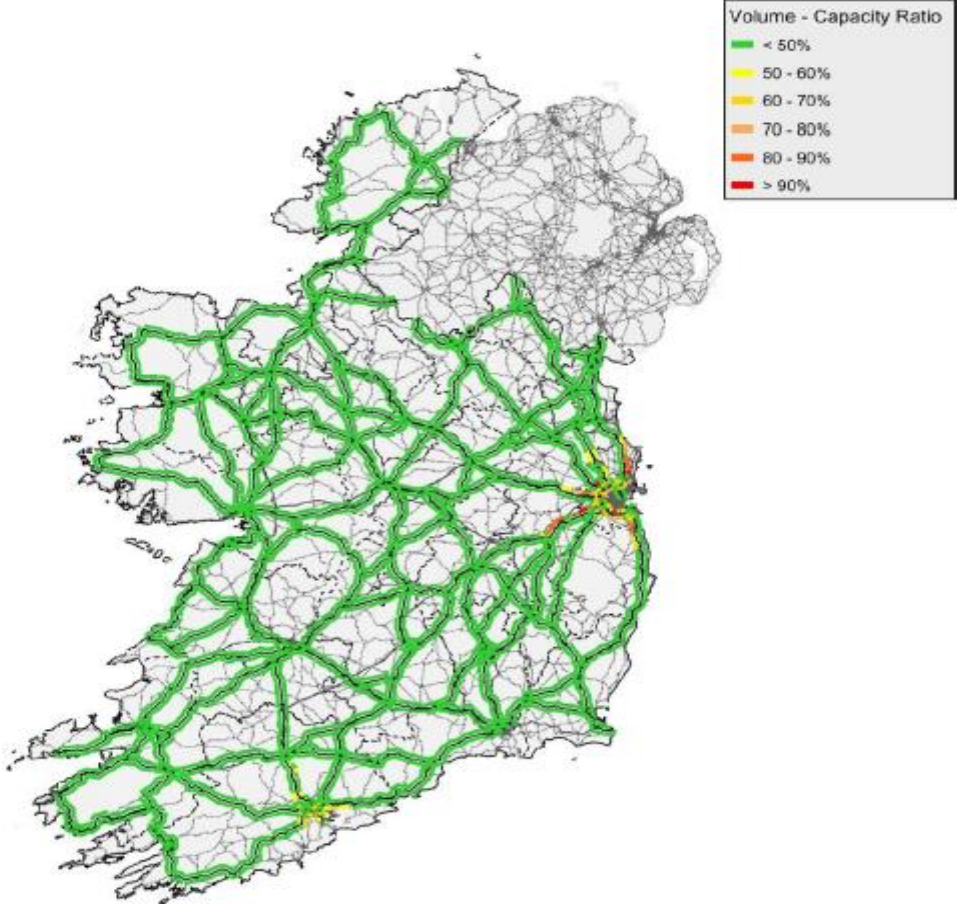


Figure 24: 2013 V/C Ratios National

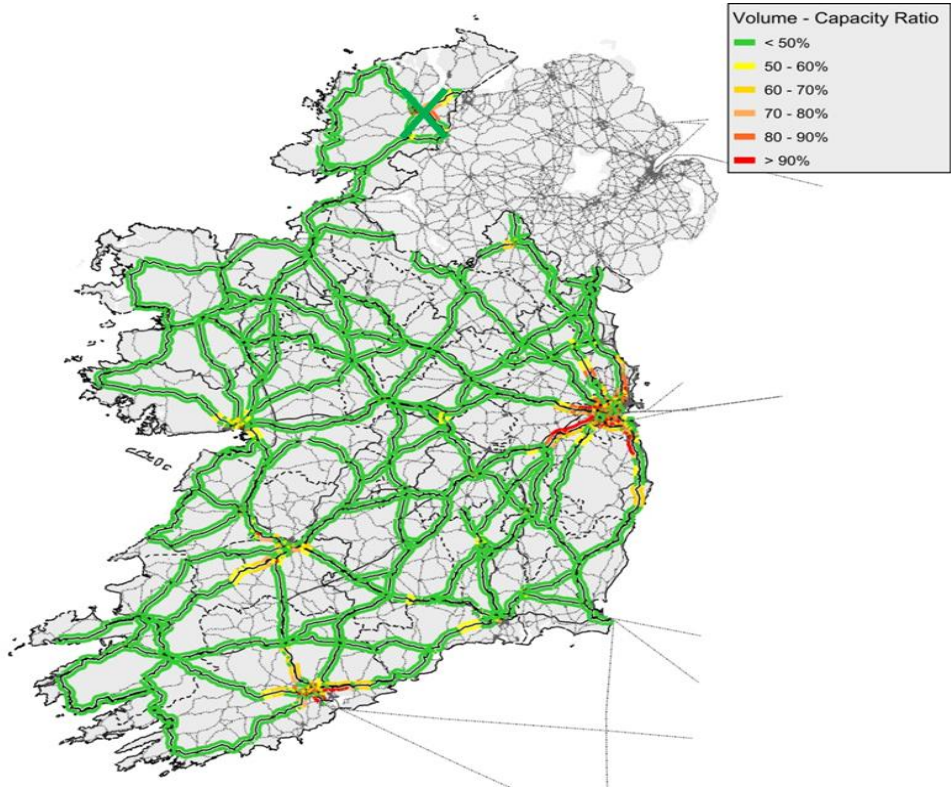


Figure 25: 2040 V/C Ratios National

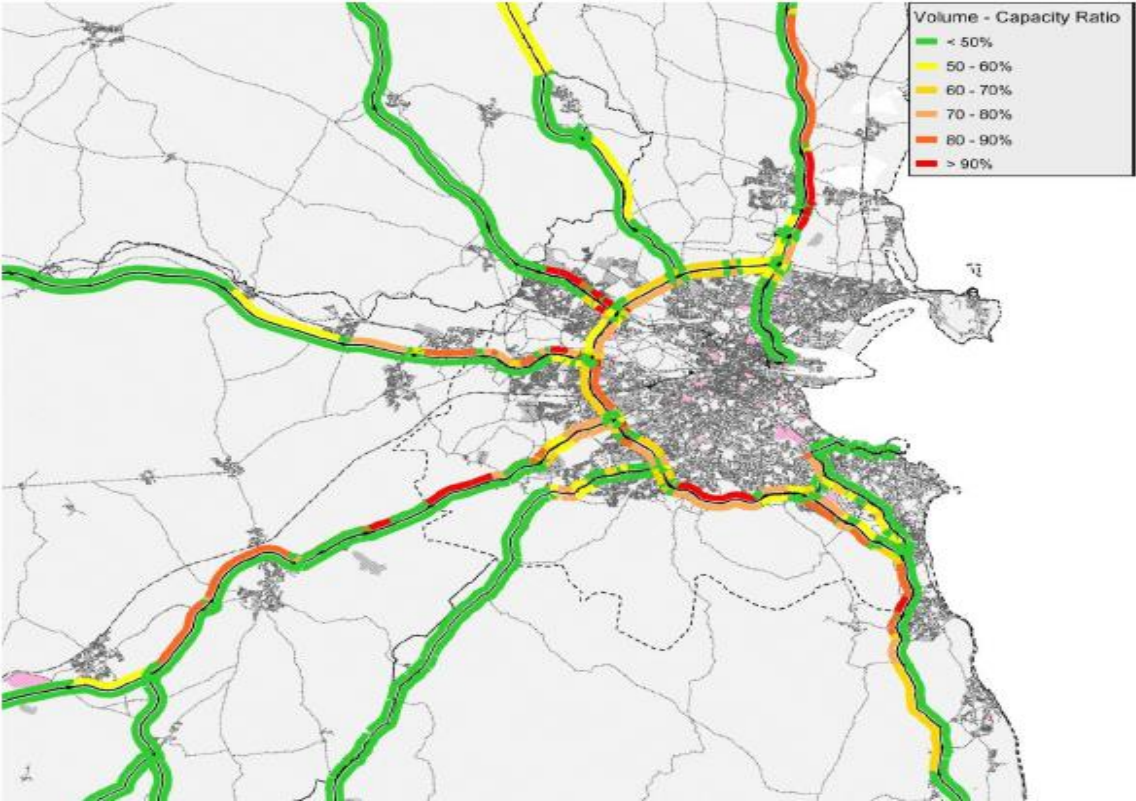


Figure 26: 2013 V/C Ratios GDA

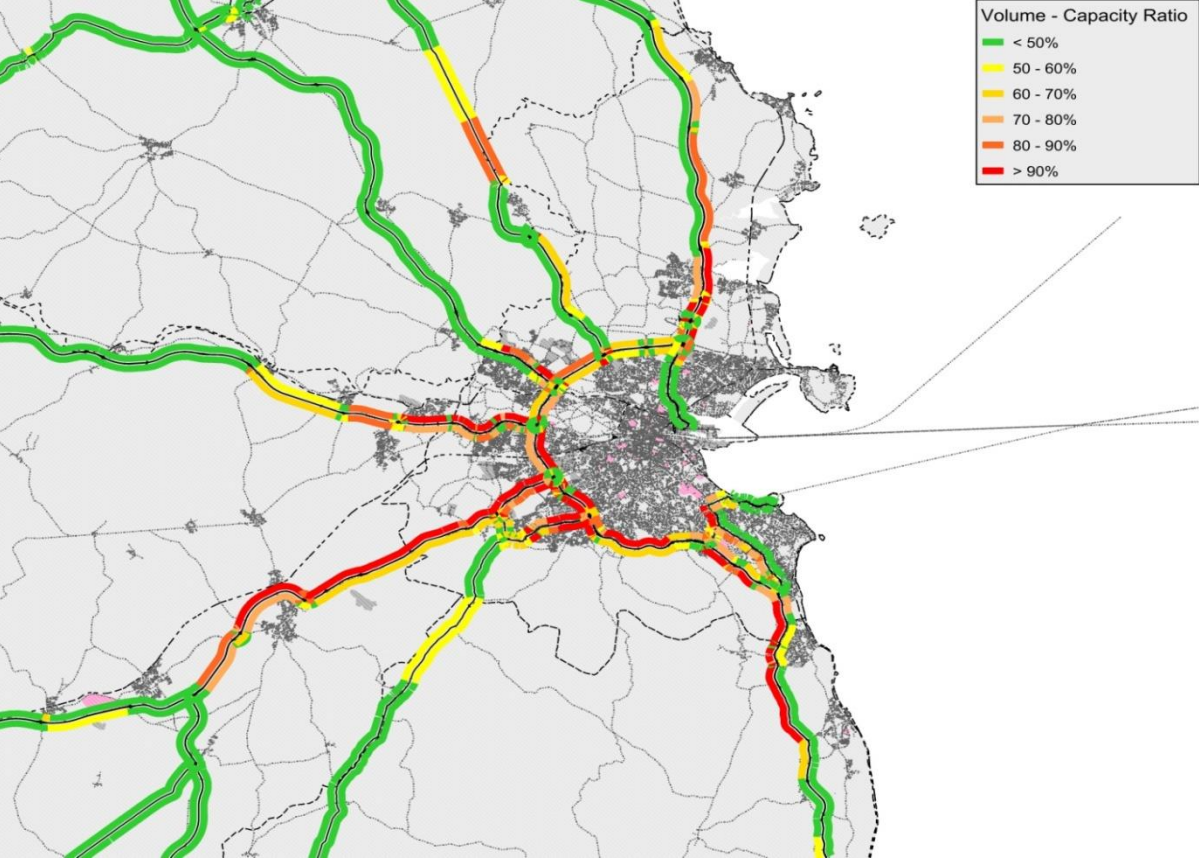


Figure 27: 2040 V/C Ratios GDA

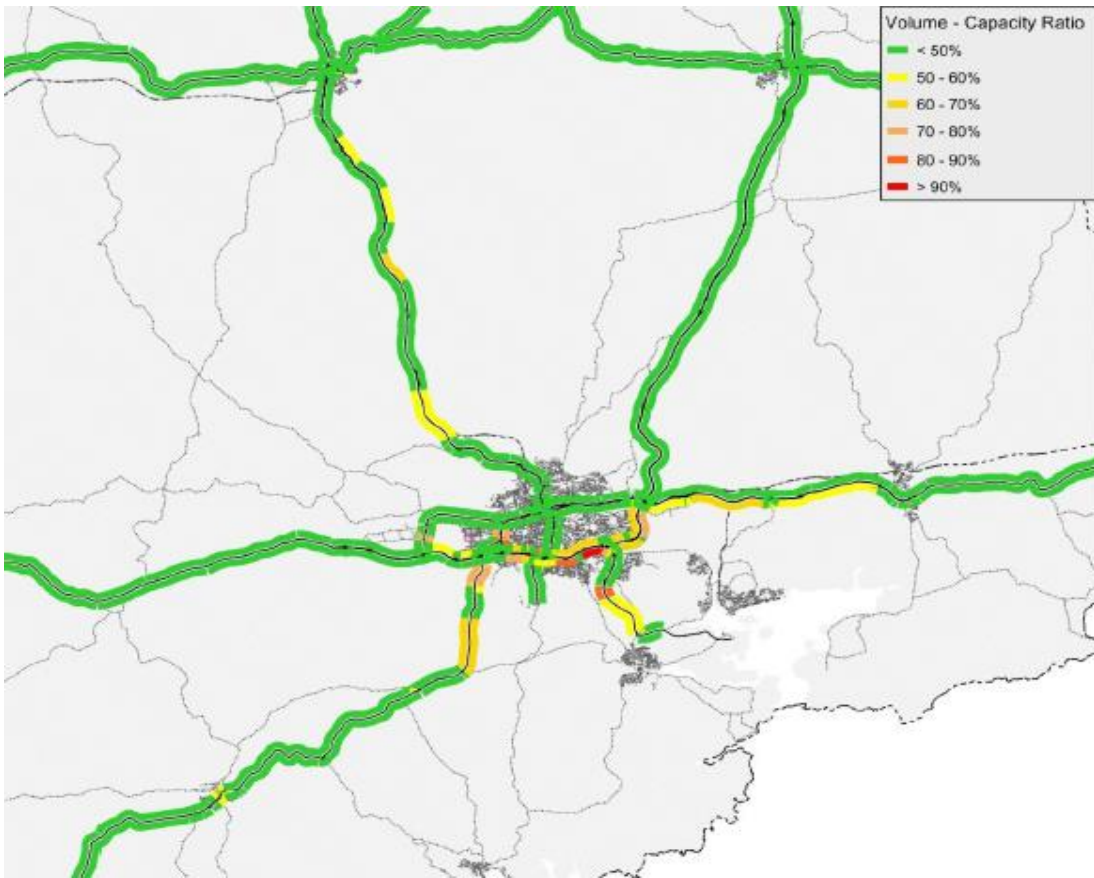


Figure 28: 2013 V/C Ratios Cork

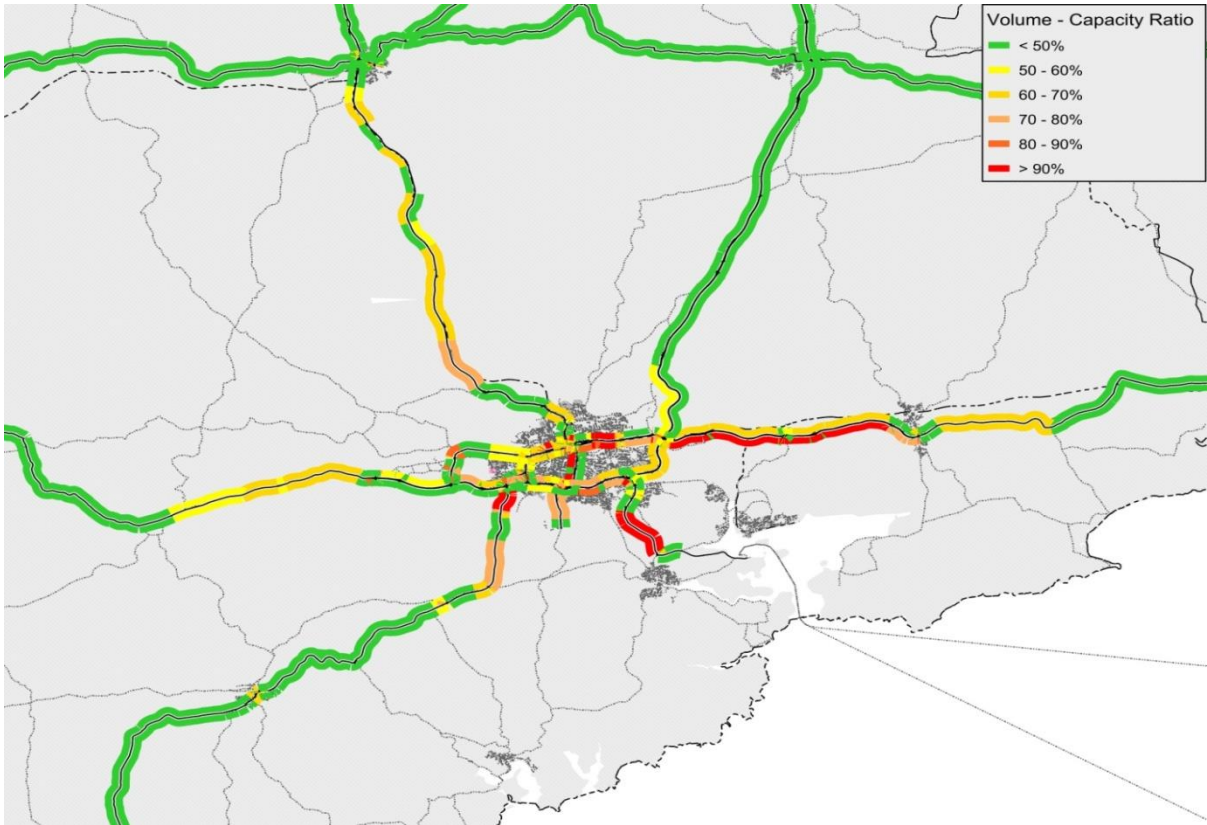


Figure 29: 2040 V/C Ratios Cork



Figure 30: 2013 V/C Ratios Limerick

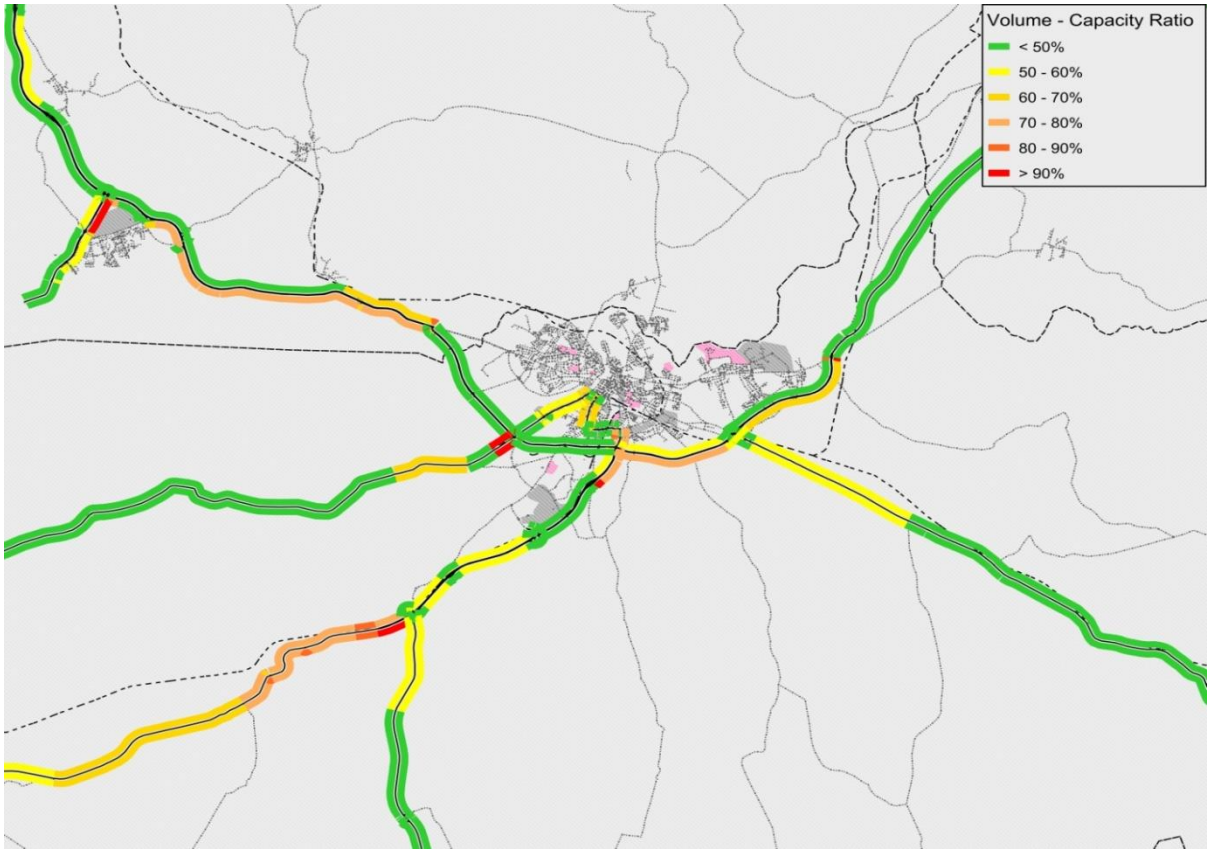


Figure 31: 2040 V/C Ratios Limerick



Figure 32: 2013 V/C Ratios Galway



Figure 33: 2040 V/C Ratios Galway